

## AUDIT REPORT ON THE ACCOUNTS OF DISTRICT GOVERNMENT MUZAFFARGARH AUDIT YEAR 2014-15

**AUDITOR GENERAL OF PAKISTAN** 

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### ABBREVIATIONS AND ACRONYMS

ACL Audit Command Language

B&R Building & Road

CA Conveyance Allowance
CD Community Development

CPW Central Public Work

C&W Communication and Works

DAC Departmental Accounts Committee

DCO District Coordination Officer
DDC District Development Committee

DGA Director General Audit

DO District Officer

EDO Executive District Officer F&P Finance and Planning

HSRA Health Sector Reform Allowance

IPSAS International Public Sector Accounting Standards

MB Measurement Book

MFDAC Memorandum for Departmental Accounts Committee

MS Medical Superintendent
NAM New Accounting Model
OFWM On Farm Water Management
PAO Principal Accounting Officer

PFR Punjab Financial Rules

PLGO Punjab Local Government Ordinance

POL Petroleum, Oil and Lubricants
PTC Primary Teaching Certificate
RDA Regional Director Audit
RHC Rural Health Center

S&GAD Services and General Administration Department

THQ Tehsil Headquarters
TS Technical Sanction
W&S Works & Services

### **Preface**

Articles 169 and 170 of the Constitution of the Islamic Republic of Pakistan, 1973 and Section 115 of the Punjab Local Government Ordinance, 2001 require the Auditor General of Pakistan to conduct audit of receipts and expenditure of the Local Fund and Public Accounts of District Governments.

The report is based on audit of the accounts of various offices of the District Government, Muzaffargarh for the financial year 2013-14. The Directorate General of Audit District Governments Punjab (South), Multan conducted audit during 2014-15 on test check basis with a view to reporting significant findings to the relevant stakeholders. The main body of the Audit Report includes only the systemic issues and audit findings carrying value of Rs 1.00 million or more. Relatively less significant issues are listed in the Annex-A of the Audit Report. The Audit observations listed in the Annex-A shall be pursued with the Principal Accounting Officer at the DAC level and in case the PAO does not initiate appropriate action, the audit observations will be brought to the notice of the Public Accounts Committee through the next year's Audit Report.

The Audit results indicate the need for adherence to the regularity framework besides instituting and strengthening internal controls to prevent recurrence of such violations and irregularities.

The observations included in this report have been finalized in the light of written responses of the management and DAC directives.

The Audit Report is submitted to the Governor of the Punjab in pursuance of Article 171 of the Constitution of the Islamic Republic of Pakistan, 1973 read with Section 115 of the Punjab Local Government Ordinance, 2001 for causing it to be laid before the Provincial Assembly.

Islamabad Dated:

(Muhammad Akhtar Buland Rana) Auditor General of Pakistan

### **EXECUTIVE SUMMARY**

The Director General Audit (DGA), District Governments, Punjab (South), Multan, is mandated to carry out audit of City District Governments and District Governments in Punjab (South). The Regional Directorate of Audit, District Governments D.G.Khan, a field audit office of the DGA, District Governments, Punjab (South), Multan, carries out audit of District Governments Dera Ghazi Khan, Muzaffargarh, Layyah and Rajanpur.

The Regional Directorate has a human resource of 23 officers and other staff constituting 3,939 mandays and the budget amounting to Rs 12.179 million was allocated in audit year 2014-15. The office is mandated to conduct regularity (financial attest audit & compliance with authority audit) on test check basis and performance audit of the projects / programmes with a view to reporting significant findings to relevant stakeholders for taking appropriate actions and measures where required.

The District Government, Muzaffargarh, conducts its operations under the Punjab Local Government Ordinance, 2001. The DCO is the Principal Accounting Officer of the District Government and carries out functions of the District Government through group of offices as notified in PLGO. According to the Ordinance, the District Government Fund comprises District Local Fund and Public Account. Due to delay of electoral process Zila Nazim / Zila Council was not elected therefore the Annual Budget Statement was authorized by the DCO, who has been notified as Administrator by the Government of the Punjab in February, 2010.

District Muzaffargarh is administratively divided into four Tehsils namely Muzaffargarh, Kot Addu, Alipur and Jatoi.

### **Audit Objectives**

Audit was conducted to ensure that:

- 1. Money shown as expenditure in the accounts was authorized for the purpose for which it was spent.
- 2. Expenditure incurred was in conformity with the laws, rules and regulations framed to regulate the expending of public money.
- 3. Every item of expenditure was incurred with the sanction of the competent authority in the Government.
- 4. Public money was not wasted.
- 5. The assessment and collection of revenue was made in accordance with the prescribed laws, rules and regulations and accounted for in the books of accounts of the District Governments.

### a. Scope of Audit

Out of total expenditure of the District Government, Muzaffargarh for the financial year 2013-14, auditable expenditure under the jurisdiction of Regional Director Audit (District Governments), Muzaffargarh was Rs 7,035.037 million covering one PAO and 215 formations. Out of this, Regional Director Audit (District Governments), Muzaffargarh audited an expenditure of Rs 2,550.661 million which, in terms of percentage, is 36% of total auditable expenditure.

Total receipts of the District Government Muzaffargarh for the financial year 2013-14, were Rs 13.472 million. RDA D.G.Khan audited receipts of Rs 11.451 million which was 85% of total receipts.

#### b. Recoveries at the Instance of Audit

Recovery of Rs 437.394 million was pointed out by Audit out of which Rs 185.690 million was not in the notice of the management before audit.

However against the total recovery, an amount of Rs 357.065 million pertained to paras (over one million) drafted in this report, an amount of Rs 10.416 million was made by the management till the time of compilation of this report.

### c. Audit Methodology

Audit Methodology included Desk Audit which helped the Auditors in understanding the systems, procedures, environment of the entity and identification of high risk areas for additional compliance testing in the field. The Audit Command Language (ACL) was applied centrally on the Payroll part of appropriation accounts. On the spot examination and verification of record was also carried out in accordance with the applicable laws / rules and according to the INTOSAI auditing standards.

The selection of the audit formations was made keeping in view the significance and risk assessment, samples were selected after prioritizing risk areas by determining significance and risk associated with identified key controls.

#### d. Audit Impact

A number of improvements in record maintenance and procedures have been initiated by the concerned departments, however audit impact in shape of change in rules could not be materialized as the Provincial Accounts Committee has not discussed audit reports pertaining to District Governments for the year 2014-15.

### e. Comments on Internal Control and Internal Audit Department

The purpose of internal control system is to ensure effective operation of an organization. It consists of measures employed by the management to achieve its objectives, safeguard assets, ensure accuracy, timelines, reliability of financial and accounting information for decision making.

One of the basic components of Internal Control System is Internal Audit, which is a tool for investigating and appraising the management about the efficiency and performance of various activities of the Department. In this regard Internal Audit has a significant role to play requiring proper assessment, effective monitoring and implementation of the policies, rules and regulations for achieving targets and objectives. Internal Control System reports directly to the PAO.

The District Government should ensure existence of:

- i) Effective internal control system;
- ii) Department procedures and manuals;
- iii) Delegation of powers;

### iv) Effective Management Information System;

It was noted that an internal auditor has not yet been appointed as required in terms of Section 115A of PLGO 2001. Therefore, internal control system is weak as evident from the following:

- Non-realization of recoveries, overpayments, government dues etc.
- Violation of applicable laws, rules and regulations, and government instructions.
- Audit observations were not timely responded by the auditee.

### f. The key audit findings of the Report:

- i. There was one case pertaining to nonproduction of record –Rs 143.499 million<sup>1.</sup>
- ii. There were nineteen cases of irregular expenditure / payments and violation of rules / financial propriety amounting to Rs 421.012 million.<sup>2</sup>
- iii. There were fourteen cases of no recovery of overpayment Rs 357.065 million.<sup>3</sup>
- iv. While analyzing the budget and expenditure, it was noticed that despite availability of budget in social and development sectors, funds were not utilized to the optimum.

Audit paras involving procedural violations including internal control weaknesses and other irregularities not considered worth reporting to the Public Accounts Committee were included in Memorandum for Departmental Accounts Committee (MFDAC) Annex-A.

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<sup>&</sup>lt;sup>1</sup>1.2.2.1

<sup>&</sup>lt;sup>2</sup>1.2.2.2, 1.2.2.4, 1.2.2.5, 1.2.2.6, 1.2.2.8, 1.2.2.9, 1.2.2.10, 1.2.2.11, 1.2.2.12, 1.2.2.13, 1.2.2.14, 1.2.2.15, 1.2.2.17, 1.2.2.19, 1.2.2.22, 1.2.2.23, 1.2.2.25, 1.2.2.28, 1.2.2.33

<sup>&</sup>lt;sup>3</sup>1.2.2.1,1.2.2.3,1.2.2.7, 1.2.2.16, 1.2.2.18, 1.2.2.20, 1.2.2.21, 1.2.2.24, 1.2.2.26,1.2.2.27, 1.2.2.29, 1.2.2.30, 1.2.2.31, 1.2.2.32

### g. Recommendations

PAO / District Government is required to:

- i. Conduct physical stock taking of the fixed and current assets.
- ii. Comply with the Punjab Public Procurement Rules for economical and rational purchases of goods and services.
- iii. Inquiries be held and responsibility fixed for fraud, misappropriation, losses, theft and wasteful expenditure.
- iv. Efforts be made for expediting the realization of various Government receipts.
- v. Ensure establishment of internal control systems and proper implementation of the monitoring systems.
- vi. Take appropriate action against persons held responsible for nonproduction of record and ensure providing record to Audit.
- vii. Rationalize budget with respect to utilization.

### **SUMMARY TABLES & CHARTS**

**Table 1: Audit Work Statistics** 

(Rupees in Million)

| Sr.<br>No. | Description                                     | No. | Budget /<br>Expenditure |
|------------|---|-----|-------------------------|
| 1          | Total Entities (PAOs) in Audit<br>Jurisdiction  | 01  | 8,543.247               |
| 2          | Total formations in audit jurisdiction          | 215 | 8,543.247               |
| 3          | Total Entities (PAOs) Audited                   | 01  | 7,035.037               |
| 4          | Total formations Audited                        | 30  | 7,035.037               |
| 5          | Audit & Inspection Report                       | 30  | -                       |
| 6          | Special Audit Reports                           | -   | -                       |
| 7          | Performance Audit Reports                       | -   | -                       |
| 8          | Other Reports (relating to District Government) | -   | -                       |

**Table 2: Audit Observations Classified by Category** 

(Rupees in Million)

|            |                      | (Trapees in 1/11111011)                  |
|------------|----------------------|--|
| Sr.<br>No. | Description          | Amount Placed under<br>Audit Observation |
| 1          | Asset management     | 1  |
| 2          | Financial management | 357.065                                  |
| 3          | Internal controls    | 421.012                                  |
| 4          | Others               | 143.499                                  |
|            | Total                | 921.576                                  |

**Table 3: Outcome Statistics** 

(Rupees in Million)

| Sr.<br>No. | Description  | Expenditure<br>on<br>Acquiring<br>Physical<br>Assets | Salary    | Non-<br>Salary | Civil<br>Works | Receipts | Total     | Total<br>Last<br>Year |
|------------|--|--|-----------|----------------|----------------|----------|-----------|-----------------------|
| 1          | Outlays Audited  |  | 4,578.048 | 195.354        | 902.384        | 13.472   | 5,689.258 | 6,257.318             |
| 2          | Amount Placed<br>under Audit<br>Observation/<br>Irregularities by<br>Audit | -  | 40.864    | 626.013        | 254.699        | -        | 921.576   | 362.032               |
| 3          | Recovery Pointed out at the instance of Audit                              | -  | 19.528    | 243.203        | 94.334         | -        | 357.065   | 50.913                |
| 4          | Recovery<br>Accepted /<br>Established at the<br>instance of Audit          | -  | 19.528    | 243.203        | 94.334         | -        | 357.065   | 50.913                |
| 5          | Recovery<br>realized at the<br>instance of Audit                           | -  | 2.953     | 0.462          | 0.254          | 6.747    | 10.416    | 5.533                 |

 $<sup>^{*}</sup>$  The amount mentioned against Sr. No. 1 in column of "Total" is the sum of expenditure and receipt whereas the total expenditure was Rs 5,675.786 million.

**Table 4: Irregularities Pointed Out** 

(Rupees in Million)

| Sr.<br>No. | Description  | Amount Placed under<br>Audit Observation |
|------------|--|--|
| 1          | Violation of rules and regulations and violation of principle of propriety and probity in public operations.   | 421.012                                  |
| 2          | Reported cases of fraud, embezzlement, thefts and misuse of public resources   | 1  |
| 3          | Accounting errors (accounting policy departure from NAM <sup>1</sup> , misclassification, over or understatement of account balances) that are significant but are not material enough to result in the qualification of audit opinions on the financial statements. |  |
| 4          | Quantification of weaknesses of internal control systems   | -  |
| 5          | Recoveries and overpayments, representing cases of established overpayment or misappropriations of public monies   | 357.065                                  |
| 6          | Nonproduction of record  | 143.499                                  |
| 7          | Others, including cases of accidents, negligence, non accountal of store etc.  | -  |
|            | Total  | 921.576                                  |

**Table 5: Cost-Benefit** 

(Rupees in Million)

|            |  | (Rupees in Million |
|------------|--|--------------------|
| Sr.<br>No. | Description                                  | Amount             |
| 1.         | Outlays Audited (Items 1 Table 3)            | 5,689.258          |
| 2.         | Expenditure on Audit                         | 9.916              |
| 3.         | Recoveries realized at the instance of Audit | 10.416             |
| 4.         | Cost-Benefit Ratio                           | 1.051              |

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<sup>&</sup>lt;sup>1</sup>The Accounting Policies and Procedures prescribed by the Auditor General of Pakistan which are IPSAS (Cash) compliant.

### **CHAPTER 1**

### 1.1 District Government Muzaffargarh

### 1.1.1 Introduction:

As per the Punjab Local Government Ordinance, the District Governments / Local Governments established under the Ordinance shall function within the Provincial framework and adhere to the Federal and Provincial Laws. In performance of the functions, Local Governments carried out the functions devolved by the Provincial Government to the District Government level.

The District Government is headed by Zila Nazim/ District Administrator. The District Government shall be competent to acquire, hold or transfer any property, movable and immovable, to enter into contract and to sue or be sued in its name through District Coordination Officer. The authority of the District Government comprises the management and control of offices of the departments which are decentralized or set up under the Ordinance. The District Government exercises such authority within the District in accordance with general policy of the Government. The District Government is responsible to the people and is mandated for improvement of governance and delivery of services within the ambit of authority decentralized under this Ordinance.

The DCO is the Principal Accounting Officer of the District Government and is responsible to the Public Accounts Committee of the Provincial Assembly. He is responsible to ensure that the business of the District Coordination Group of Offices is carried out in accordance with the laws and to coordinate the activities of the groups of offices for coherent planning, development, effective and efficient functioning of District Administration.

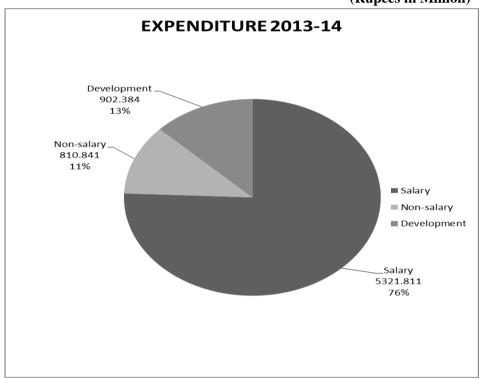
## 1.1.2 Comments on Budget and Accounts

The detail of budget and expenditure is given below in tabulated form:

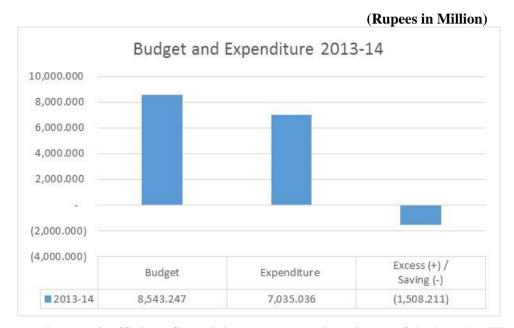
(Rupees in Million)

| 2013-14     | Decidosá  | Actual    | Excess (+) / | %         |
|-------------|-----------|-----------|--------------|-----------|
| 2015-14     | Budget    | Actual    | Saving (-)   | (Saving)  |
| Salary      | 5,661.023 | 5,321.811 | (-)339.212   | (-)05.99% |
| Non-salary  | 1,701.884 | 810.841   | (-)891.043   | (-)52.36% |
| Development | 1,180.340 | 902.384   | (-)277.956   | (-)23.55% |
| Total       | 8,543.247 | 7,035.036 | (-)1,508.21  | (-)17.65% |
| Receipts    | 15.784    | 13.472    | (-)2.312     | (-)15.00% |

### (Rupees in Million)



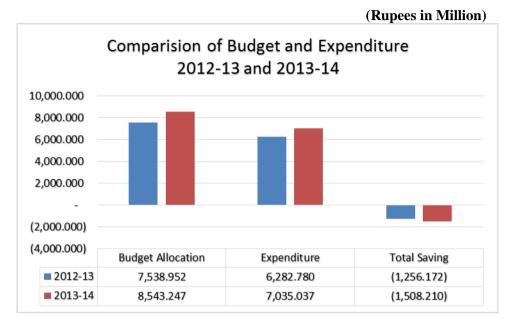
As per the Appropriation Accounts 2013-14 of the District Government, Muzaffargarh, total original budget (Development and Non-Development) was Rs 7,941.662 million, supplementary grant of Rs 601.585 million was provided and the final budget was Rs 8,543.247 million. Against the final budget, total expenditure of Rs 7,035.036 million was incurred by the District Government during 2013-14. (Annex-B)



Due to inefficient financial management in release of budget by EDO (F&P), major portion of saving occurred as detailed below:

- (i) An amount of Rs 277.957 million (24%) remained unutilized under Grant 36 "Development" due to less development activities
- (ii) Excessive budget was blocked by allocating heavy amounts in Grant General Administration which resulted in saving of Rs 13.060 million (13%).

The comparative analysis of the budget and expenditure of current and previous financial years is depicted as under:



There was 13% and 12% increases in Budget Allocated and Expenditure respectively, while there were overall savings of Rs 1508.210 million during 2013-14.

# 1.1.3 Brief Comments on the Status of Compliance on MFDAC Audit Paras of Audit Report 2013-14

Audit paras reported in MFDAC (Annex-1) of last year audit report which have not been attended in accordance with the directives of DAC have been reported in part-II of Annex-A.

# 1.1.4 Brief Comments on the Status of Compliance with PAC Directives

The Audit Reports pertaining to following years were submitted to the Governor of the Punjab but have not been examined by the Public Accounts Committee.

### **Status of Previous Audit Reports**

| Sr.<br>No. | Audit Year  | No. of Paras | Status of PAC<br>Meetings |
|------------|---|--------------|---------------------------|
| 1          | 2002-03   | 27           | Not convened              |
| 2          | 2003-04   | 21           | Not convened              |
| 3          | 2004-05   | 23           | Not convened              |
| 4          | Jul 2005 to March 2008<br>Special<br>Audit Report | 88           | Not convened              |
| 5          | 2009-10   | 43           | Not convened              |
| 6          | 2010-11   | 39           | Not convened              |
| 7          | 2011-12   | 25           | Not convened              |
| 8          | 2012-13   | 19           | Not convened              |
| 9          | 2013-14   | 33           | Not convened              |

<sup>\*</sup>Period covered in Special Audit for Financial Year 2005-08

# 1.2 AUDIT PARAS

# 1.2.1 Non Production of Record

### 1.2.1.1 Non Production of Record - Rs 143.499 Million

According to Clause 14 (1) (b) of the Auditor General's (Functions, Powers and Terms and Conditions of Service) Ordinance 2001, "the Auditor General shall in connection with the performance of his duties under this Ordinance, have authority to inspect any office of accounts, under the control of Federation or of the Province or of District including Treasuries and such offices responsible for the keeping of initial and subsidiary accounts. Furthermore, according to Section 115(6) of the Punjab Local Government Ordinance 2001 "All officials shall afford all facilities and provide record for audit inspection and comply with the requests for information in as complete a form as possible and with all reasonable expedition".

Following DDOs did not produce record of expenditure amounting to Rs 143.499 million during 2013-14 incurred under different objects / codes of classification, in violation of the above rules. The detail is given as below:

(Amount in Rupees)

|            | (Amount in Rupees)       |                                |            |  |
|------------|--------------------------|--------------------------------|------------|--|
| Sr.<br>No. | DDOs                     | Nature of Record               | Amount     |  |
| 1.         | DO (Sports)              | Cash book, log book, voucher   | 23,948,993 |  |
| 2.         | DO (Excise & Taxation)   | Vouched Account                | 199,395    |  |
| 3.         | Dy.DEO (MEE) Kot<br>Addu | Cash book, log book, vouchers, | 5,116,942  |  |
| 4.         | DO(OEWA)                 | Auditable record               | 3,515,367  |  |
| 5.         | DO(OFWM)                 | Vouched Account                | 12,023,555 |  |
| 6.         | EDO (F&P)                | Contingencies                  | 341,247    |  |
| 7.         | Principal Nursing        | Log book                       | 104,381    |  |
| 8.         | School                   |                                | 2,023,179  |  |
| 9.         | Dy. DEO (MEE) Ali<br>Pur |                                | 223,380    |  |
| 10.        | DCO                      | V11 A                          | 400,000    |  |
| 11.        | MS DHQ Hospital          | Vouched Account                | 644,691    |  |
| 12.        | MSTHQ Hospital<br>Jatoi  |                                | 2,003,857  |  |
| 13.        |                          |                                | 4,121,814  |  |
| 14.        | DO (Building)            | Log Book                       | 122,029    |  |
| 15.        | <u> </u>                 | TS,MB, Agreement               | 40,415,324 |  |
| 16.        | DO (Livestock)           | Daily consumption Register     | 1,117,000  |  |

| Sr.<br>No. | DDOs                   | Nature of Record              | Amount     |
|------------|------------------------|-------------------------------|------------|
| 17.        | EDO Education          | Bills, voucher, Payee receipt | 41,609,994 |
| 18.        | SMO RHC Shah<br>Jamal  | Vouched Account               | 5,426,083  |
| 19.        | DO (Excise & Taxation) | Log book                      | 142,081    |
|            | Total                  |                               |            |

Audit is of the view that non-production of record reflected irresponsible attitude on the part of executives.

Legitimacy of expenditure amounting to Rs 143.499 million could not be ascertained due to non-production of record.

The matter was reported to the DCO and DDOs concerned in September, 2014. In the DAC meeting held during December, 2014, DDOs replied that record is available. However, the record as desired by audit was not produced for verification. Committee directed to get the record verified at the time of next Audit. No progress was intimated to Audit till the finalization of the report.

Audit recommends production of record for audit scrutiny besides fixing of responsibility for non-production of record and disciplinary action in terms of Clause 14(3) of AGP Ordinance under intimation to Audit.

[AIR Paras: 1,5,14,8,13,9,4,7,22,4,18,12,20,26,32,10,19,2,1]

# 1.2.2 Irregularities & Non-Compliance

### 1.2.2.1 Non Refund of District Government Money- Rs 216.819 Million

According to DDC minutes endorsed vide No.Min/DDC/MZG 259/DOP dated 9.06.2014, fund released on account of Recep Tayyep Erdgon Hospital (Non-salary and Development) shall be refundable from Finance Department. Further according to Rule 2.33 of PFR Vol-I, every government servant should realize fully and clearly that he would be held personally responsible for any loss sustained by the government through fraud or negligence on his part.

Executive District Officer (Finance & Planning) released Rs 216.819 million to EDO (Health) for further transfer for non-salary and development expenditure during 2013-14 meant for Recep Tayyip Erdgon Hospital. EDO (F&P) did not take up the matter with the Finance Department for refund till date of audit.

Audit is of the view that due to weak financial management, the case for refund could not be taken up with the Provincial Government.

Non refund of amount for Rs 216.819 million from the Provincial Government caused loss to District Government.

The matter was reported to the DCO and DDO concerned in September, 2014. In DAC meeting held during December, 2014, EDO (F&P) explained that the matter has been taken up with the Finance Department. Committee directed EDO (F&P) to pursue the case vigorously. No progress was intimated to Audit till the finalization of the report.

Audit recommends early refunding from the Finance Department without further delay under intimation to audit.

[AIR Para: 3]

### 1.2.2.2 Mis-Procurement of Medicine – Rs 124.806 Million

According to Rule 29 of PPRA Rules 2009, procuring agencies shall formulate an appropriate evaluation criterion listing all the relevant information against which a bid is to be evaluated. Such evaluation criteria shall form an integral part of the bidding documents. Failure to provide for an unambiguous evaluation criteria in the bidding documents shall mount to mis-procurement. Further according to Rule 30(1) of ibid states that all bids shall be evaluated in

accordance with the evaluation criteria and other terms and conditions set forth in the prescribed bidding documents and no evaluation criteria shall be used for evaluation of bids that had not been specified in the bidding documents.

EDO (Health) advertised the procurement of medicine valuing Rs 124.806 million through rate contract for Health Centers of District Muzaffargarh during 2013-14. Criteria specified for bidders was to be manufacturer of medicine, registered with Income Tax and Sales Tax Department, registered with Ministry of Health. No evaluation criteria was given in bidding document. Ignoring the advertised criteria, subsequently bids were rejected on self formulated criteria which caused unhealthy competition. Further the rate contract was not allowed as per instructions issued by the Managing Director Punjab Procurement Regulatory Authority vide letter No. MD (PPRA) 12-21/2010 dated 01-10-2011. The detail of procurement is as below:

(Amount in Rupees)

|   | ount in Kupees) |
|---|-----------------|
| Name of Health Facility                 | Amount          |
| EDO (Health)                            | 1,397,300       |
| SMO Khair Pur Saddat                    | 1,800,000       |
| SMO Seet Pur                            | 1,989,357       |
| SMO Shaher Sultan                       | 1,963,630       |
| SMO Rohillanwali                        | 1,796,867       |
| SMO Khan Garh                           | 1,797,227       |
| SMO Shah Jamal                          | 1,999,699       |
| SMO Basira                              | 1,991,956       |
| SMO Sinawan                             | 1,995,137       |
| SMO Daira Din Pannah                    | 1,999,028       |
| SMO Sarwer Shaheed                      | 1,799,990       |
| SMO Rang Pur                            | 1,799,080       |
| SMO Gujrat                              | 1,787,530       |
| MS DHQ Hospital                         | 43,218,256      |
| MS THQ Hospital Kot Addu                | 8,999,417       |
| MS THQ Hospital Ali Pur                 | 7,000,000       |
| MS DHQ Hospital TB Clinic               | 998,121         |
| DO (Health) MHC                         | 674,956         |
| DO (Health) BHUs                        | 29,994,728      |
| DO (Health) OHDs                        | 1,048,685       |
| DO (Health) (Dispensaries Zila Council) | 1,972,445       |
| MS THQ Hospital, Jatoi                  | 4,995,219       |
| SMO RHC Muradabad                       | 1,787,869       |
| Total                                   | 124,806,497     |

Audit is of the view that due to weak internal control, the purchase process was finalized without following the prescribed rules.

Non following of prescribed purchase process resulted in misprocurement of medicines valuing Rs 124.806 million.

The matter was reported to the DCO and DDO concerned in September, 2014. In DAC meeting held during December, 2014, EDO (Health) replied that PPRA Rules were followed while procuring the medicine. The reply was not tenable as the bids were not evaluated as prescribed in PPRA Rules. Committee directed to get the matter regularized from competent authority. No progress was intimated to Audit till the finalization of the report.

Audit recommends fixing of responsibility on the officers concerned for mis-procurement besides regularization of matter from the competent authority.

[AIR Para: 1]

### 1.2.2.3 Non Recovery of Departmental Charges – R s81.038 Million.

According to CPW codes Appendix-V, in case of deposit work, 17% departmental charges should be recovered from the agency for which work was to be carried out.

District Officer (Buildings) and (Roads) executed the schemes pertaining to deposit work during 2013-14. However 17% departmental charges amounting to Rs 81.038 million were not recovered from the client agency/departments as detailed below:

(Amount in Million)

| Sr.<br>No. | DDO            | No. of<br>Scheme | Amount  | 17% Departmental Charges |
|------------|----------------|------------------|---------|--------------------------|
| 1          | DO (Buildings) | 2                | 20.030  | 3.405                    |
| 2          | DO (Roads)     | 43               | 456.668 | 77.633                   |
|            | Total          |                  | 476.698 | 81.038                   |

Audit is of the view that due to weak financial control, 17 % departmental charges could not be recovered from client departments.

Due to non recovery of departmental charges, Government had to sustain a loss for Rs 81.038 million.

The matter was reported to the DCO and DDOs concerned in September, 2014. In the DAC meeting held during December, 2014 DO (Roads) replied that the schemes were executed on the written instruction of DCO and the schemes were approved from the DDC. The reply was not justified as the DCO performed only supervisory role. Committee directed to get the matter clarified from Finance Department. DO (Building) neither submitted any reply nor attended the meeting. No progress was intimated to Audit till the finalization of the report.

Audit recommends fixing of responsibility on the officer concerned besides recovery of the said amount

[AIR Paras: 29,23]

# 1.2.2.4 Unauthorized Payment of Works without entries in Measurement Books–Rs 62.841 Million

According to Para 2.86 of B&R Department Code(19), the measurement book must be looked upon as a most important record since it is the basis of all accounts of quantities, whether of work done by labour or by the piece or by contract, or of materials received, which have to be counted or measured. The description of the work must be lucid, so as to admit of easy identification and check.

Executive District Officer (Community Development) incurred an expenditure of Rs 62.841 million during 2009-10 on development/CCB projects without entering quantities in the measurement books.

| Name of<br>CCB             | Project  | <b>Total Cost</b> | Local Govt.<br>Paid | Mode of<br>Payment |
|----------------------------|--|-------------------|---------------------|--------------------|
| Al- Noor<br>CCB            | Construction of road<br>from Rehmat colony<br>Sindhi Basti to<br>Darkhan Wala Road<br>Kot Addu | 6,823,000         | 5,458,000           | 3 installments     |
| Haron ul<br>Rasheed<br>CCB | Construction of<br>mettaled road from<br>Mehar Shah to<br>Gulshan Niwat UC<br>Sharif Chandia   | 7,322,000         | 5,857,600           | -do-               |

| Name of<br>CCB   | Project   | <b>Total Cost</b> | Local Govt.<br>Paid | Mode of<br>Payment |  |  |
|--|---|-------------------|---------------------|--------------------|--|--|
| Al-madni<br>CCB UC<br>Sharif<br>Chhajra                        | Metaled Road  | 7,345,000         | 5,876,000           | -do-               |  |  |
| Al-Jannat<br>CCB UC<br>Sharif<br>Chhajra                       | Construction of Metaled Road from pull Nala Mehar Pur (Sharif Chhajra) to Metalled Road Nooran Abraiend | 6,530,000         | 5,224,000           | -do-               |  |  |
| Anwar-ul-<br>Huda CCB  | Walk through gates in Imam Bargah   | 631,500           | 505,200             | -do-               |  |  |
| Voice<br>Principal<br>Sardar<br>Koray khan<br>Public<br>School | Construction of Academic Block  | 49,900,000        | 39,920,000          | -do-               |  |  |
| Total CCB (completed projects) 62,840,800                      |   |                   |                     |                    |  |  |

Audit is of the view that due to weak internal controls, the payments amounting to Rs 62.841 million were made without entering detail of quantities in the measurement books.

The payment without detail of measurement resulted in unauthorized expenditure by the department.

The matter was reported to the DCO and DDO concerned in September, 2014. In the DAC meeting held in December, 2014, DDO neither submitted any reply nor attended the meeting. No progress was intimated to Audit till the finalization of the report.

Audit recommends fixing of responsibility, besides regularization of expenditure from the competent authority.

[AIR Para: 4]

# 1.2.2.5 Purchase of Medicines through Rate Contract-Rs 59.414 Million

According to instructions issued by the Managing Director Punjab Procurement Regulatory Authority S&GAD vide letter No.MD (PPRA)12-21/2010 dated 01-10-2011, rate contract is not allowed.

Following DDOs of Health Department purchased medicines valuing Rs 59.414 million through rate contract finalized by the EDO (Health) during 2013-14 out of regular budget, in violation of above quoted instructions.

(Rupees in Million)

| DDOs                  | Year    | Description | Total<br>Purchase |
|-----------------------|---------|-------------|-------------------|
| DO(Health)            |         |             | 20.950            |
| SMO RHC Murad Abad    | 2013-14 | Purchase of | 2.333             |
| MS DHQ Hospital       | 2015-14 | medicine    | 33.351            |
| MS THQ Hospital Jatoi |         |             | 2.780             |
|                       | 59.414  |             |                   |

Audit is of the view that due to weak internal controls purchase of medicines was made through rate contract.

Procurement of medicine at rate contract resulted in unauthorized expenditure for Rs 59.414 million.

The matter was reported to the DCO and DDOs concerned in September, 2014. In DAC meeting held during December, 2014, DDOs replied that all the procurement was finalized by EDO (Health) as per PPRA rule. The reply was not tenable, as the purchase was made though rate contract. Committee directed to get the expenditure regularized from competent authority. No progress was intimated to Audit till the finalization of the report.

Audit recommends that the expenditure may be got regularized with the sanction of competent authority under intimation to audit.

[AIR Paras: 2,2,19,14]

# 1.2.2.6 Expenditure by Splitting to avoid Sanction by Higher Authority - Rs 42.773 Million

According to Punjab Delegation of Financial Power Rules, 2006, "Special Power to Communication and Works" Sr. No. 1(b) in case of ordinary and special repair of non-residential buildings, Executive Engineer up to Rs 0.300 million in each case and in case residential buildings, Executive Engineer can exercise power up to Rs 30,000 in each case.

District Officer (Buildings) incurred an expenditure of Rs 42.773 million during 2013-14 on repair and maintenance work of residential and non residential buildings by splitting up schemes to avoid necessary approval from higher authority. It resulted an unauthorized incurrence of expenditure. (Annex-C)

Audit is of the view that due to weak internal control, the schemes were split up to avoid necessary approval from higher authority.

The execution of schemes beyond competency resulted in unauthorized expenditure for Rs 42.773 million.

The matter was reported to the DCO and DDO concerned in September, 2014. In the DAC meeting held during December, 2014, DDO neither submitted any reply nor attended the meeting. No progress was intimated to Audit till the finalization of the report.

Audit recommends proceedings of disciplinary action against the officer concerned regarding misuse of authority besides regularization of the expenditure.

[AIR Para: 12]

# 1.2.2.7 Outstanding Amount with Provincial Government-Rs 24.800 Million

According to Special Secretary Finance letter No. FD (DG) 1-40/2012 dated 17-6-2014 amount spent on VVIP visits will be reimbursed on production of vouched account.

District Coordination Officer, incurred an expenditure of Rs 24.800 million during 2013-14 on VVIP's visits but did not submit vouched accounts to Punjab Finance Department for reimbursement and amount remained unreimbursed.

Audit is of the view that due to weak financial control, the amount remained unreimbursed.

Non reimbursement of District Government funds amounting to Rs 24.800 million caused loss to Government.

The matter was reported to the DCO and DDO concerned in September, 2014. In DAC meeting held during December, 2014, DDO replied that the matter has been taken up with the Provincial Government. Committee directed the DDO to pursue the matter for early refund of outstanding amount. No progress was intimated to Audit till the finalization of the report.

Audit recommends fixing of responsibility on the person concerned besides immediate reimbursement of amount from the Provincial Government.

[AIR Para: 8]

# 1.2.2.8 Expenditure on Purchases without Advertisement – Rs 23.548 Million

According to Rule 9 of Punjab Procurement Rules 2009, a procuring agency shall announce in an appropriate manner all proposed procurement for each financial year and shall proceed accordingly without any splitting or regrouping of the procurement so planned. The annual requirements thus determined would be advertised in advance on the PPRA's website.

Following DDO's purchased various items valuing Rs 23.548 million during 2013-14 without advertisement on the PPRA's website or in two national newspapers. The DDOs incurred the expenditure on quotations basis by splitting the bills to avoid sanction of the competent authority and healthy competition.

(Amount in Rupees)

| Sr.<br>No. | Name of Office       | Article                     | Amount    |
|------------|----------------------|-----------------------------|-----------|
| 1.         | DO (Health)          | Cost of others              | 2,434,011 |
| 2.         | DO (Sports)          | Purchase of sports material | 2,755,197 |
| 3.         | Dy.DEO(MEE) Kot Addu | Cost of others              | 557,343   |
| 4.         | MS THQ Hospital Kot  | Purchase of X-ray,COS       | 1,432,485 |
| 5.         | Addu                 | Purchase of medicine        | 703,980   |

| Sr.<br>No. | Name of Office              | Article                 | Amount    |
|------------|-----------------------------|-------------------------|-----------|
| 6.         | EDO (CD)                    | Furniture & Fixture     | 145,696   |
| 7.         | Principal Nursing School    | Others                  | 740,269   |
| 8.         | Dy.DEO (MEE) Ali Pur        | Furniture               | 3,806,523 |
| 9.         | SMO RHC Murad Abad          | Purchase of Medicine    | 1,538,298 |
| 10.        | DCO                         | Purchase of CCTV camera | 1,454,189 |
| 11.        | MS THQ Ali Pur              | X-Ray, Bedding clothing | 617,993   |
| 12.        | MS DHQ Hospital             | Store item              | 1,850,375 |
| 13.        | MSTHQ Hospital Jatoi        | Purchase of Medicine    | 977,213   |
| 14.        | SMO RHC Daira Din<br>Pannah | Store Item              | 412,289   |
| 15.        | SMO RHC Shah Jamal          |                         | 4,122,108 |
|            | 23,547,969                  |                         |           |

Audit is of the view that due to weak financial controls, expenditure was incurred without considering the tender process.

Procurement of stores without advertisement and splitting of bills resulted in uneconomical purchases for Rs 23.548 million.

The matter was reported to the DCO and DDOs concerned in September, 2014. In DAC meeting held during December, 2014, DDOs replied that each bill was below the limit of advertisement. The reply was not tenable as the purchases were split to avoid the competition. Committee directed to get the expenditure regularized from competent authority. No progress was intimated to Audit till the finalization of the report.

Audit recommends fixing of responsibility on the officer concerned for procurement of stores without observing the Procurement Rules and uneconomical purchases, besides regularization from competent authority.

[AIR Paras: 5,3,13,1,9,1,1,16,6,1,8,9,13,2,9,1]

### 1.2.2.9 Unauthorized Payment in Cash – Rs 19.320 Million

According to Finance Department letter No.FD (FR) V-6/75 (P) dated 17.9.2008, all the payment exceeding Rs 100,000 should be made through crossed cheque. Further **a**ccording to Clause 37(1) of Part VIII of Local

Government Accounts Manual 2003, employees shall be paid by direct credit into their bank account and may apply to be paid by cheque.

The following DDOs of various Departments made payments of Rs 19.320 million to suppliers and employees in cash during 2013-14 instead of crossed cheques or direct credit to their accounts which resulted in unauthorized payment.

(Amount in Rupees)

|            | rtupees)               |                     |           |
|------------|------------------------|---------------------|-----------|
| Sr.<br>No. | DDOs                   | Description         | Amount    |
| 110.       |                        |                     |           |
| 1.         | DO (Health)            | Pay & Contingencies | 1,631,097 |
| 2.         | DO (Social Welfare)    | Fay & Contingencies | 848,275   |
| 3.         | DO (Sports)            | Cash Award          | 1,989,460 |
| 4.         | DO (Sports)            | Contingonoias       | 8,924,217 |
| 5.         | Dy. DEO (MEE) Kot Addu | Contingencies       | 1,446,704 |
| 6.         | EDO (Agriculture)      |                     | 1,369,390 |
| 7.         | DO (Livestock)         | Contingencies       | 1,383,721 |
| 8.         | DO (Civil Defence)     |                     | 1,726,793 |
|            | 19,319,657             |                     |           |

Audit is of the view that due to weak financial management, cash payments were made instead of direct credit or through crossed cheques.

The payment in cash resulted in unauthorized and doubtful expenditure for Rs 19.320 million.

The matter was reported to the DCO and DDOs concerned in September, 2014. In DAC meeting held during December, 2014, DDOs replied that payment was made after proper acknowledgement. The reply was not tenable as the Finance Department and Accounts Manual directions were not followed. Committee directed to get the payments regularized from competent authority. No progress was intimated to Audit till the finalization of the report.

Audit recommends fixing of responsibility on the officers concerned for non-observance of the rules, besides regularization of expenditure from the competent authority, under intimation to Audit.

[AIR Paras: 9,2,4,6,11,3,9,6]

## 1.2.2.10 Refund of Security to Contractors without Proof of Deduction - Rs 17.715 Million

According to Clause 48 of the Contract Agreement, at the time of making of any payments to the contractors, the engineer in charge shall retain from the amount so payable to contractor, amount of security deposit at specified percentage. The securities so deducted shall be refunded to contractors on satisfactory completion of work.

District Officer (Buildings) refunded an amount of Rs 17.715 million to contractors during 2013-14. Scrutiny of the security refund bills for the period 2013-14 and deposit data in SAP under Head G-10113 for the concerned previous years revealed that the securities were not deducted from the contractor's bills. The unverified deposits are annexed.

Audit is of the view that due to weak financial control and negligence of management, the refund of securities were allowed without proof of deduction from contractors' bills.

The refund of security to contractors without proof of deduction caused loss to Government amounting to Rs 17.715 million.

The matter was reported to the DCO and DDO concerned in September, 2014. In DAC meeting held during December, 2014, DDO neither submitted any reply nor attended the meeting. No progress was intimated to Audit till the finalization of the report.

Audit recommends that matter may be enquired and action should be taken against the officers/officials causing loss to Government besides recovery.

[AIR Para: 1]

### 1.2.2.11 Refund of Lapsed Securities – Rs 11.133 Million

According to Rule 12.7 of the Punjab Financial Rules Vol-I read with Section 399(1) of CPWA, all balances unclaimed for more than three complete account years will, at the close of June in each year, be credited to Government by means of transfer entries as lapsed deposit.

District Officer (Buildings) and (Roads) refunded the lapsed securities of Rs 11.133 million during 2013-14 to contractors instead of depositing into Government treasury.

(Amount in Rupees)

| DDO            | Period of deduction | Period of refund | Amount    |
|----------------|---------------------|------------------|-----------|
| DO (Buildings) | 2005-10             | 2013-14          | 9,704,006 |
| DO (Roads)     | 2010-11             | 2013-14          | 1,429,050 |
|                | 11,133,056          |                  |           |

Audit is of the view that due to weak financial control, lapsed securities were refunded to contractor.

The refund of lapsed securities amounting to Rs 11.133 million was unauthorized.

The matter was reported to the DCO and DDOs concerned in September, 2014. In DAC meeting held during December, 2014, DO (Roads) replied that the securities were refunded after due scrutiny. The reply was not tenable as the lapsed securities were refunded. DO (Building) did not attended the meeting. Committee directed to regularize the payments. No progress was intimated to Audit till the finalization of the report.

Audit recommends fixing of responsibility on the officers concerned besides recovering and depositing the amount in Government treasury.

[AIR Paras: 23,22]

### 1.2.2.12 Drawl of Pay against Posts not Sanctioned – Rs 10.253 Million

According to Delegation of Financial Power Rules 2006, the power to create posts rest with the Administrative Department subject to the concurrence of Finance Department. Further according to Rule 5.11(c) of PFR Vol-1, all orders revising sanctioned scales are sanctioning the creating or abolition the permanent or temporary posts should at once be communicated, by letter, to the Accountant General/District Accounts Office.

DDOs of various Departments allowed payment of Rs 10.253 million on account of pay and allowance during 2013-14. On comparing the SAP system payroll with the sanctioned posts in the budget book duly approved by the

competent authority, it was noticed that employees were drawing pay and allowances in excess of sanctioned posts. The drawl of pay and allowances was un-authorized as same was not sanctioned in the budget.

(Amount in Rupees)

|           | ne m rapees)       |     |                           |           |
|-----------|--------------------|-----|---------------------------|-----------|
| Sr.<br>No | DDO's              | BPS | No. of<br>Excess<br>posts | Amount    |
|           | EDO (W & S)        | 2   | 4                         | 2,762,640 |
| 1.        | MS THQ Kot Addu    | 16  | 1                         | 139,825   |
| 2.        |                    | 16  | 1                         | 982,344   |
| 3.        | SMO RHC Murad Abad | 11  | 1                         | 912,408   |
| 4.        |                    | 12  | 1                         | 499,632   |
| 5.        |                    | 2   | 3                         | 741,168   |
| 6.        |                    | 3   | 8                         | 2,056,128 |
| 7.        | DO (Buildings)     | 5   | 4                         | 1,158,384 |
| 8.        |                    | 6   | 2                         | 652,368   |
| 9.        |                    | 8   | 1                         | 347,832   |
|           | 10,252,729         |     |                           |           |

Audit is of the view that due to weak internal control, the payment of pay and allowance without sanction post was made which resulted in unauthorized payment.

The unauthorized payment of salaries amounting to Rs 10.253 million without sanctioned post caused loss to Government.

The matter was reported to the DCO and DDOs concerned in September, 2014. In DAC meeting held during December, 2014, DDOs replied that various posts were upgraded by the Government which has not been upgraded in the budget book. Committee directed the EDO (F&P) to reconcile the post in SAP system with budget books. No progress was intimated to Audit till the finalization of the report.

Audit recommends that matter may be investigated besides regularization of the expenditure from competent authority under intimation to audit.

[AIR Paras: 3,15,14,14,34]

# 1.2.2.13 Unauthorized Payment to Work Charged Employees-Rs 9.152 Million

According to Para 1.107 of B&R Code, Works establishment is employed upon to actual execution of a specific work. The cost of such establishment must be shown as a separate sub head of the estimate for a work. Furthermore, according to Finance Department, Government of the Punjab letter No. FD (FR) II-2/89(P) dated 21<sup>st</sup> March 2009, conditions to be observed while sanctioning employment of work charged establishment.

- (a) Provision exists in the sanctioned estimates:
- (b) The power is exercised only when the order to commence the work has been received.

Following DDO's made payment of Rs 9.152 million during 2013-14 on account of wages of work charged employees, while no work was executed during the period. The payment was made unauthorizedly from "Others" or "Repair and Maintenance Funds meant for Government Buildings".

| (Amount in Rupees | ( | Amo | unt | in | Rui | oees |
|-------------------|---|-----|-----|----|-----|------|
|-------------------|---|-----|-----|----|-----|------|

| Sr.<br>No | DDO's                  | Amount    |
|-----------|------------------------|-----------|
| 1         | DO (Sports)            | 5,022,102 |
| 2         | DO (Excise & Taxation) | 25,500    |
| 3         | DO (Buildings)         | 4,104,000 |
|           | Total                  | 9,151,602 |

Audit is of the view that due to mismanagement and financial indiscipline the payment was made to work charged establishment without actual execution of schemes.

The payment for Rs 9.152 million shown as paid to work-charged employees without execution of any scheme was unjustified.

The matter was reported to the DCO and DDOs concerned in September, 2014. In DAC meeting held during December, 2014, DO (E&T) replied that work charged employees was recruited with the sanction of competent authority. The reply was not tenable as payment to work charged establishment without execution of specific work was unjustified. DO (Sports) and DO (Building) did not attend the meeting. Committee directed the DDO to get the expenditure

regularized from competent authority. No progress was intimated to Audit till the finalization of the report.

Audit recommends holding of enquiry into the matter of making payment to work charged employees, besides regularization from the competent forum.

[AIR Paras: 5, 6, 27]

## 1.2.2.14 Purchase of X-Ray Films and Bedding Clothing by Splitting – Rs 8.340 Million

According to Rule 2(b)(ii) Delegation of Financial Power Rules 2006 (as amended in 2010), the officer in category-II was empowered to sanction the expenditure on local purchase / addition to stores Rs 0.8 million during the financial year. Further according to Rule 9 of Punjab Procurement Rules 2009, "A procuring agency shall announce in an appropriate manner all proposed procurement for each financial year and shall proceed accordingly without any splitting or regrouping of the procurement so planned. The annual requirements thus determined would be advertised in advance on the PPRA's web site".

MS DHQ Hospital and MS THQ Hospital Jatoi incurred an amount of Rs 8.340 million during 2013-14 on account of purchase of X-Ray films and Bedding Clothing beyond competency and without tender advertisement on PPRA's web site.

| Sr.<br>No. | DDO's                 | Description        | Amount    |
|------------|-----------------------|--------------------|-----------|
| 1          | MC DIIO Hognital      | X-Ray films        | 5,767,123 |
| 2          | MS DHQ Hospital       | Bedding & clothing | 1,074,110 |
| 3          | MS THQ Hospital Jatoi | X-Ray films        | 1,498,775 |
|            | 8,340,008             |                    |           |

Audit is of the view that due to weak internals control and financial control, purchase of X-ray films and bedding clothing resulted in unjustified and unauthorized expenditure.

The purchase of X-ray films and bedding clothing for Rs 8.340 million without tender advertisement resulted in uneconomical purchases.

The matter was reported to the DCO and DDOs concerned in September, 2014. In DAC meeting held during December, 2014, DDOs replied that expenditure was purchased as per requirement and with the sanction of competent authority. The reply was not justified as the rules quoted in criteria were not followed. Committee directed the DDOs to get the expenditure regularized from competent authority. No progress was intimated to Audit till the finalization of the report.

Audit recommends fixing of responsibility against the persons at fault besides regularization of expenditure with the sanction of competent authority.

[AIR Paras: 8,5]

#### 1.2.2.15 Unauthorized Acceptance of Single Bid – Rs 7.174 Million

According to Government of Punjab Finance Department, Notification No.FD (FR) II-7/87 dated 2.10.2006, the single tender system may be adopted for small orders, or when the articles required are of a proprietary character and competition is not considered necessary.

Executive District Officer (Health) accepted and finalized single bids for procurement of medicines valuing Rs 7.174 million during 2013-14. Neither approval for acceptance of single bid was obtained from the higher authority nor procurement was re-advertised.

| Sr.<br>No. | Item                                      | Firm                          | Quantity | Rate  | Amount    |
|------------|---|-------------------------------|----------|-------|-----------|
| 1          | Blood Transfusion Set                     | M/S Munawar<br>Pharma         | 3,520    | 80    | 281,600   |
| 2          | Solution<br>Chloroxylenol5%/4.6%          | M/S Pharma<br>Wise Lab.       | 65       | 1,099 | 71,439    |
| 3          | Inj. Insulinplain(70/30)                  | M/S Novo<br>Nordisk<br>Pharma | 8,325    | 290   | 2,414,250 |
| 4          | Inj. Polygelline 35g+<br>sodium oins145ml | M/S Al<br>Madina<br>Surgico   | 1,270    | 269   | 341,630   |
| 5          | Skin Lotion Povidone<br>Iodine 500ml      | M/S Pharma wise               | 5,200    | 155   | 806,000   |

| Sr.<br>No. | Item                                     | Firm                    | Quantity | Rate  | Amount    |
|------------|--|-------------------------|----------|-------|-----------|
| 6          | Tab. Vit. B Complex sugar coated         | M/S Munawar<br>Pharma   | 134,000  | 0.22  | 294,800   |
| 7          | Eye Ointment<br>Chloremphenical tube     | M/S Munawar<br>Pharma   | 25,000   | 13    | 325,000   |
| 8          | Tab. Rampril5mg                          | M/S Caylex<br>Pharma    | 118,000  | 10.80 | 1,274,400 |
| 9          | Surgical<br>Hupoallergenic Latex<br>free | M/S Punjab<br>Pharmacy  | 5,900    | 49.90 | 294,410   |
| 10         | Tab. Calcium<br>Carbonate 1250mg         | M/S Theramed<br>Pharma  | 500,000  | 0.99  | 495,000   |
| 11         | Blood Tubing set                         | M/S Fresenius<br>Pharma | 3,000    | 192   | 576,000   |
|            | <u> </u>                                 | Total                   |          |       | 7,174,529 |

Audit is of the view that due to poor financial management, Rate Contract was finalized without competition.

The purchases of medicine without competition could not be considered as economical and caused loss to Government.

The matter was reported to the DCO and DDO concerned in September, 2014. In DAC meeting held during December, 2014, DDO replied that the approval from the higher authority was obtained. The reply was not justified as the sanction from the higher authority was not provided. Committee directed the DDO to get the expenditure regularized from competent authority. No progress was intimated to Audit till the finalization of the report.

Audit recommends fixing of responsibility on the officer concerned for non observance of Government instructions resulting in uneconomical procurement. Further the expenditure should be got regularized from competent authority.

[AIR Para: 2]

#### 1.2.2.16 Non Recovery of Penalty for Delay in Completion of Work-Rs 5.970 Million

According to Clauses 37 and 39 of the Contract Agreement of C&W Department, the contractor shall pay as compensation an amount up to 10 % of the estimated cost of work if the work is not completed within stipulated period of time. Moreover, Government of the Punjab, C&W Departments letter dated 20.04.2009 stipulates that a copy of the extension order shall be endorsed to the Superintending Engineer, Chief Engineer and Special Secretary C&W, for their information and record.

The following DDOs working under the administrative control of EDO (Works & Services), allotted (12) development projects to different contractors. The contractors did not work at the desired pace and abnormally delayed completion of the projects, in violation of terms of agreement. The District Officers did not take appropriate action to improve the pace of work. The contractors were also granted undue favour and penalty up to 10% of contract price amounting to Rs 5.970 million during 2013-14, was not imposed on the concerned contractors, despite the fact that in most of the cases time extension was neither sought nor granted.

(Amount in Rupees)

| Sr.<br>No. | DDOs           | No. of scheme | Amount    |
|------------|----------------|---------------|-----------|
| 1          | DO (Buildings) | 3             | 1,915,920 |
| 2.         | DO (Bood)      | 2             | 973,577   |
|            | DO (Road)      | 7             | 3,080,500 |
|            | Total          | 5,969,997     |           |

Audit is of the view that due to ineffective financial and managerial controls, negligence of the management and undue favour to the contractors the development projects was abnormally delayed and the Government sustained loss.

Due to weak internal controls and negligence of the management, completion of the development projects was abnormally delayed and the Government Treasury sustained loss of Rs 5.984 million, due to non imposition of penalty.

The matter was reported to the DCO and DDOs concerned in September, 2014. In DAC meeting held during December, 2014, DO (Roads) replied that the

works were under process, on completion the recovery will be made. DO (Buildings) did not attend the meeting. Committee directed the DDOs to recover the amount from the contractors at earliest. No progress was intimated to Audit till the finalization of the report.

Audit recommends fixing of responsibility on the officer concerned, besides recovery of penalty from the contractors who did not complete the work in time.

[AIR Paras: 5,15,20]

# 1.2.2.17 Acceptance of Tenders beyond Prescribed Time – Rs 5.885 Million

As per letter of (C&W) Department issued vide No. SOH-I (C&W) 1-40/2000, dated 24<sup>th</sup> February, 2001, the time frame for acceptance of the lowest tender with the Executive Engineer is within 12 days from the receipt, Superintending Engineer within ten days from the receipt of recommendation from XEN.

District Officer (Buildings) accepted following tenders of the schemes having TS value of Rs 5.885 million during 2013-14 after the prescribed time frame granted to the authority as per above quoted rule. So the acceptance of tender after the limit of time was unauthorized.

| Scheme   | Tender<br>opening<br>date | Acceptance<br>No. / date | Accepting<br>Authority | Amount<br>of Work |
|--|---------------------------|--------------------------|------------------------|-------------------|
| Cons of Boundary<br>Wall Graveyard<br>Basti Lar      |                           | 173/CB<br>27.9.2013      |                        | 1,147,103         |
| Cons of Boundary<br>Wall Gravyard Basti<br>Ajab Wala | 09.09.2013                | 159/CB<br>26.9. 2013     | DO<br>(Duildings)      | 1,466,448         |
| Cons of Boundary<br>Wall Graveyard<br>Purana Qureshi |                           | 162/Cb<br>26.9. 2013     | (Buildings)            | 1,039,380         |
| Cons of Boundary<br>Wall Graveyard                   |                           | 145/CB<br>26.9. 2013     |                        | 1,152,220         |

| Scheme             | Tender<br>opening<br>date | Acceptance<br>No. / date | Accepting<br>Authority | Amount<br>of Work |
|--------------------|---------------------------|--------------------------|------------------------|-------------------|
| Peer Rahm Ali Shah |                           |                          |                        |                   |
| Cons of Boundary   |                           | 147/CB                   |                        |                   |
| Wall Graveyard     |                           | 26.9. 2013               |                        | 1,079,936         |
| Qaiser Ghazlani    |                           | 20.9. 2013               |                        |                   |
|                    | 5,885,087                 |                          |                        |                   |

Audit is of the view that due to weak managerial controls the acceptance of tenders was delayed.

The acceptance of tenders after prescribed time limit was unauthorized

The matter was reported to the DCO and DDO concerned in September, 2014. In DAC meeting held during December, 2014, DDO neither submitted any reply nor attended the meeting. No progress was intimated to Audit till the finalization of the report.

Audit recommends that irregularity may be got condoned from the competent authority under intimation to audit.

[AIR Para: 11]

#### 1.2.2.18 Non Credit of Lapsed Security Deposits -Rs 5.551 Million

According to Rule 12.7 of the Punjab Financial Rules Vol-I read with Section 399(1) of CPWA, all balances unclaimed for more than three complete account years will, at the close of June in each year, be credited to Government by means of transfer entries as lapsed deposit,.

District Officer (Roads) did not credit lapsed securities of 99 contractors amounting to Rs 5.551 million to Government account. The securities remained unclaimed for more than three years since 30.06.2011.

Audit is of the view that due to weak internal control a huge balance of old securities was not credited into Government account.

The non credit of lapsed securities into Government account resulted in loss to Government.

The matter was reported to the DCO and DDO concerned in September, 2014. In DAC meeting held during December, 2014, DDO replied that final bills of the contractors have not been passed due to which the securities could not be credited into Government. The reply was not tenable because as per contract agreement, the contractors have to submit the bills within a month of completion of work. Committee directed the DDO to transfer the security deposits into Government account without any delay. No progress was intimated to Audit till the finalization of the report.

Audit recommends fixing of responsibility besides credit of securities into Government treasury.

[AIR Para: 19]

## 1.2.2.19 Unauthorized Payment of Non Schedule Items -Rs 4.892 Million

According to Government of Punjab Communication and Works Department letter No.P.A/SECY(C&W)/2008 dated 17.11.2008, the tendency of usage of non-schedule item is curbed and only such items are included without which an important component of building is likely to adversely suffer. Superintendent Engineer will prepare cost estimate of non-schedule items to reduce/eliminate the non schedule items as far as possible.

District Officer (Buildings) granted technical sanction, schemes were advertised, acceptance was issued to contractors and payments for Rs 4.892 million on accounts of non schedule items were made during 2013-14 without necessary approval from the competent authority. (Annex-D)

Audit is of the view that due to weak financial management, the payments were made even without necessary approval.

Payment of Rs 4.892 million on account of non schedule items without approval from competent authority resulted into unauthorized expenditure.

The matter was reported to the DCO and DDO concerned in September, 2014. In DAC meeting held during December, 2014, DDO neither submitted any reply nor attended the meeting. No progress was intimated to Audit till the finalization of the report.

Audit recommends fixing of responsibility on the officer/official concerned besides regularization of expenditure form the competent authority.

[AIR Para: 18]

# 1.2.2.20 Overpayment of Allowances after Regularization of Services – Rs 4.097 Million

According to Condition (J,K,L) of S&GAD Departmetn's Notification No. DS (O&M)5-3/2004 contract (MF) dated 14<sup>th</sup> October, 2009, upon regularization of services, the salary shall be adjusted in accordance with the pay / scale (s) plus usual allowances prescribed for the post (s) against which they have been appointed.

Following DDO's of Education Department did not reduce / adjust allowances proportionate to new fixation of pay of the teachers whose services were regularized w.e.f. 19.10.2009. As per policy of regularization, the pay and allowances were to be adjusted / re-fixed after regularization. However, upon re-fixation of pay the allowances were not adjusted, which resulted in excess payment of Rs 4.097 million as detail below:

(Amount in Rupees)

| Sr.<br>No | DDO's                    | Allowance  | Amount    |
|-----------|--------------------------|--|-----------|
| 1         | Dy.DEO (MEE)<br>Kot addu | 50% Adhoc Allowance 2010                             | 1,480,892 |
|           | Dy DEO (MEE)             | 15% Adhoc Allowance 2011                             | 577,812   |
| 2         | Dy.DEO (MEE)<br>Kot addu | 20% Adhoc Allowance                                  | 696,074   |
|           | Kot addu                 | 10% Ahoc Allowance                                   | 348,037   |
| 3         | Dy.DEO (WEE)<br>Ali Pur  | 50% Adhoc Allowance 2010&15%<br>Adhoc Allowance 2011 | 97,968    |
| 4         | Dy.DEO (WEE)             | 50% Adhoc Allowance 2010                             | 896,412   |
| 4         | Kot Addu                 | 30% Adhoc Anowance 2010                              | 690,412   |
|           | ·                        | Total  | 4,097,195 |

Audit is of the view that due to weak internal controls and negligence of the controlling authorities, allowances were granted at higher rates to teachers after regularization. Payment of Rs 4.097 million on account of allowances paid at higher rates resulted in excess payment to teachers which caused loss to Public Exchequer.

The matter was reported to the DCO and DDOs concerned in September, 2014. In DAC meeting held during December, 2014, DDOs replied that the matter is subjudice. Committee directed the DDOs to pursue the matter in the light of rules. No progress was intimated to Audit till the finalization of the report.

Audit recommends that the department should pursue the court case actively.

[AIR Paras: 2,3,1,5]

# 1.2.2.21 Overpayment on Account of House Rent and Conveyance Allowances – Rs 3.916 Million

According to Government of Punjab Finance Department letter No.FD.SR.1.9-4/86(P)(PR) dated 4.12.2012, the employees who have been sanctioned official vehicles or residing in the colonies situated within their work premises are not entitled to the facility of Conveyance Allowance. Further According to Government of Punjab, Finance Department letter NO. FD (M-I) 1-15/82-P-I, dated 15-06-2000, a Government servant shall pay house rent allowance whether he lives there or not in case of availability of designated residence in the work premises.

DDOs of Health and Agriculture Departments allowed house rent and conveyance allowance to the employees, who either were residing in hospital colony or having designated residences. Further the employees were also drawing Conveyance Allowance although they were living in the Government residence situated within work premises or were on leave which resulted in loss of Rs 3.916 million during 2013-14.

(Rupees in Million)

| Sr.<br>No. | DDOs       | Description             | Nos. of Employee | Amount |
|------------|------------|-------------------------|------------------|--------|
| 1.         | DO(Health) | Conveyance<br>Allowance | 94               | 2.058  |

| Sr.<br>No. | DDOs            | Description         | Nos. of Employee | Amount |
|------------|-----------------|---------------------|------------------|--------|
| 2.         | MS THQ Hospital | House Rent          | 1                | 0.036  |
|            | Kot Addu        | Allowance           | 1                | 0.050  |
| 3.         | MS THQ Hospital |                     | 5                | 0.105  |
|            | Kot Addu        |                     | _                |        |
| 4.         | MS THQ Hospital | Conveyance          | 15               | 0.279  |
|            | Alipur          | Allowance           |                  | 0.275  |
| 5.         | MS THQ Hospital |                     | 6                | 0.169  |
| <i>J</i> . | Jatoi           |                     | 0                | 0.107  |
| 6.         | MS THQ Hospital |                     | 8                | 0.229  |
| 0.         | Jatoi           | House Rent          | 8                | 0.227  |
| 7.         | SMO RHC         | Allowance           | 1                | 0.060  |
| 7.         | Muradabad       |                     | 1                | 0.000  |
| 8.         | SMO RHC         |                     | 2                | 0.057  |
| ٥.         | Muradabad       | Conveyance          | 2                | 0.037  |
| 0          | SMO RHC Shah    | Allowance           | 7                | 0.556  |
| 9.         | Jamal           |                     | /                | 0.556  |
|            | CMO DIIC Cl1-   | House Rent          |                  |        |
| 10.        | SMO RHC Shah    | Allowance and       | 2                | 0.209  |
|            | Jamal           | Maintenance charges |                  |        |
| 1.1        | SMO RHC Shah    | Conveyance          | 4                | 0.055  |
| 11.        | Jamal           | Allowance           | 4                | 0.055  |
| 12.        | DO(Livestoels)  | House Rent          | 7                | 0.103  |
| 12.        | DO(Livestock)   | Allowance           | /                | 0.103  |
|            | Total           |                     | 152              | 3.916  |

Audit is of the view that due to weak financial controls, unauthorized conveyance allowance and house rent allowance were paid to employees without entitlement.

Inadmissible allowances were granted which caused overpayment and loss to the Public Exchequer for Rs 3.916 million.

The matter was reported to the DCO and DDOs concerned in September, 2014. In DAC meeting held during December, 2014, DDOs replied that buildings are dangerous and are non reside able. The reply was not tenable as huge funds were being utilized by the DO(Building) every year for repair and maintenance. Committee decided that DO(Building) will enquire the matter and submit

detailed report within in a weak. No progress was intimated till finalization of this report. No progress was intimated to Audit till the finalization of the report.

Audit recommends that the overpaid amount on account of conveyance allowance and house rent allowance should be recovered, besides discontinuation of the pointed out allowances from the salary of the next month, under intimation to Audit.

[AIR Paras: 6,7,8,2,2,8, 7,8,4,11,14,12]

# 1.2.2.22 Purchases of Medicines in Excess of Requirement – Rs 3.863 Million

According to Government of Punjab Health Department notification No.SO (P-1)7-1/2010(Pt-1) dated 03.11.2010, bulk purchase of medicines, all procurements be made keeping in view the past utilization of the same item and estimated availability of the budget and where no past consumption data is available then, following parameters may be taken into consideration:

- i. Population and patient's attendance
- ii. Projected incidence of the disease
- iii. Standard treatment
- iv. Projected drug cost

MS DHQ Hospital and DO (Health) incurred an expenditure of Rs 3.863 million on purchase of medicines, bedding and clothing during 2013-14 without considering the requirements. The medicines were purchased in excess than the actual requirement. When the medicine reached near to expiry, the same were shown as transferred to EDO (Health). Whereas, a huge quantity of bedding and clothing existed in the stock when the new stock was purchased.

(Rupees in Million)

|            | (Tupees)           |                    |        |  |  |
|------------|--------------------|--------------------|--------|--|--|
| Sr.<br>No. | DDO                | Description        | Amount |  |  |
| 1          | MS DHQ Hospital    | Bedding & Clothing | 1.074  |  |  |
| 1          | Wis Dirig Hospital | Medicine           | 1.010  |  |  |
| 2          | DO(Health)         | Medicine           | 1.779  |  |  |
|            | 3.863              |                    |        |  |  |

Audit is of the view that due to negligence of management, the medicines were purchased in excess of requirement.

The unjustified purchases made by the DDOs in excess of requirement caused blockage of government money as well as loss to government for Rs 3.883 million.

The matter was reported to the DCO and DDOs concerned in September, 2014. In DAC meeting held during December, 2014, DDOs replied that all purchases were made keeping in view the requirement of the hospital. The reply was not tenable as no documentary evidence for adherence to above quoted criteria was produced. Committee directed the DDOs to get the expenditure regularize from competent authority. No progress was intimated to Audit till the finalization of the report.

Audit recommends disciplinary action against the officers concerned for making purchase of medicines in excess of requirement.

[AIR Paras: 14,17,8]

#### 1.2.2.23 Unjustified Payment of Tuff Tile without Lab Test Report-Rs 3.514 Million

According to Revised Rough Cost Estimate vide letter No. 5124/B dated 13.07.2012 (6) "the strength of tuff pavers should be 7000-PSI and these should be of approved manufacturers i.e. Tuff Pavers (Pvt) Ltd., Izhar Building Material (Pvt) Ltd".

District Officer (Buildings) paid Rs 3.514 million during 2013-14 on account of 43,923 Sft "P/L Tuff Tiles Paver 60mm" (7000PSI) of Izhar Co. Texila" in work "Provision of Tuff Paver along with Drain in Saholat Bazar in Muzaffargarh City" allotted to Ghulam Yasin contractor. The payment was made without any lab test report. Further, gate pass of Izhar Co. Texila was not provided to ascertain that tiles were purchased from the recommended factory.

Audit is of the view that due to non-availability of gate pass and lab test report, an unjustified payment was made by the department.

The payment of tuff tile paver without gate pass, caused loss to Government for Rs 3.514 million.

The matter was reported to the DCO and DDO concerned in September, 2014. In DAC meeting held during December, 2014, DDO neither submitted any reply nor attended the meeting. No progress was intimated to Audit till the finalization of the report.

Audit recommends probing into the matter and fixing of responsibility on the officer / official concerned for making payment without any proof of desired quality material.

[AIR Para: 6]

#### 1.2.2.24 Overpayment on Account of Pay – Rs 3.480 Million

According to conditions (J,K,L) of S&GAD Notification No. DS (O&M)5-3/2004 contract (MF) dated 14<sup>th</sup> October, 2009, upon regularization of services, the salary shall be adjusted in accordance with the pay / scale (s) plus usual allowances prescribed for the post (s) against which they have been appointed.

Deputy District Education Officer (EE-M) Kot Addu allowed excess payment of Rs 3.480 million on account of basic pay of 121 teachers / employees for the period 2013-14. Scrutiny of HR data of the teachers / employees revealed that ESE, SESE, SSE and Class-IV, were appointed on contract in 2002, 2003, 2004, 2006 and 2009 and their services were regularized w.e.f. 19.10.2009, but the basic pay was not re-fixed on the initial stage of their respective pay scale.

Audit is of the view that due to weak internal control and negligence of Education authorities pay of the teachers whose services were regularized was not re-fixed.

Non fixation of pay, resulted in overpayment for Rs 3.480 million.

The matter was reported to the DCO and DDOs concerned in September, 2014. In DAC meeting held during December, 2014, DDO replied that the matter is subjudice. Committee directed the DDO to pursue the matter in the light of rules. No progress was intimated to Audit till the finalization of the report.

Audit recommends that the department should pursue the court case actively.

[AIR Para: 1]

#### 1.2.2.25 Enhancement of Work without Approval – Rs 3.376 Million

According to Government of Punjab, Planning and Development Department letter No.12(2) RO (Coord) P&D /2010 dated 31.5.2010, prior clearance from P&D Department would be obtained before according revised Administrative Approval.

District Officer (Buildings) enhanced the scope of work "Construction of Midwifery School cum Hostel in DHQ Hospital" from Rs 8.534 million to Rs 11.910 million with a difference of Rs 3.376 million during 2013-14 without getting it approved from the competent authority, which resulted in unauthorized execution of work.

Audit is of the view that due to weak internal controls, development schemes were enhanced without approval of the competent authority.

The scope of development schemes was enhanced without approval, which resulted in unauthorized execution of work for Rs 3.376 million.

The matter was reported to the DCO and DDO concerned in September, 2014. In DAC meeting held during December, 2014, DDO neither submitted any reply nor attended the meeting. No progress was intimated to Audit till the finalization of the report.

Audit recommends fixing of responsibility on the officer concerned, besides regularization of the expenditure from the competent authority.

[AIR Para: 28]

#### 1.2.2.26 Unauthorized Withdrawal of HSRA/PCA – Rs 2.785 Million

According to Government of Punjab, Health Department PMU,PHSRP NO.PMU/PSRP/G.1-06/61/1770-340, dated 16.03.2007, the doctors and other staff posted at RHC & BHU and performing duties somewhere else, will not be entitled to Health Sector Reform Allowance. Further, vide letter No.PO (P&E-I) 19-113/2004(V) dated 10.3.2007, the Specialist Doctors drawing HSR allowance will be allowed only hospital based practice after duty hours. And as per Finance Department Notification No.SOX(H-I) 6-91 2004-1 Dated 14-07-2008, Health Sector Reforms Allowance is not admissible to the staff proceeding on leave or not working in the concerned RHC / BHU.

The forty three (43) officers and staff of Health Department were granted Health Sector Reform Allowance (HSRA) and Practice Compensatory Allowance (PCA) amounting to Rs 2.785 million during 2013-14, while working at other than actual place of posting, having private practice, on leave or posted where the said allowance was not admissible. The detail is given as below:

(Amount in Rupees)

| Sr.<br>No. | DDOs                     | Description | Nos. of doctors/<br>Employee | Amount    |
|------------|--------------------------|-------------|------------------------------|-----------|
| 1.         | MS THQ Hospital Kot Addu |             | 7                            | 1,260,000 |
| 2.         | MS THQ Hospital Kot Addu | HSRA        | 3                            | 55,812    |
| 3.         | Principal Nursing School | IISKA       | 1                            | 55,944    |
| 4.         | SMO RHC Murad Abad       |             | 4                            | 151,196   |
| 5.         | SMO RHC Murad Abad       | PCA         | 1                            | 35,000    |
| 6.         | MS THQ Hospital Ali Pur  | HSRA        | 4                            | 189,576   |
| 7.         | MS THQ Hospital Ali Pur  | пэка        | 3                            | 792,000   |
| 8.         | MS DHQ Hospital          | HSRA/CA     | 18                           | 209,586   |
| 9.         | MS DHQ Hospital          | HSRA        | 2                            | 35,424    |
|            | Total                    |             |                              | 2,784,538 |

Audit is of the view that due to ineffective financial controls of the management inadmissible allowances were drawn by the employees and government sustained loss.

Due to weak financial management, the inadmissible allowances amounting to Rs 2.785 million were drawn by the employees.

The matter was reported to the DCO and DDOs concerned in September, 2014. In DAC meeting held during December, 2014, DDOs replied that recovery was in process. Committee directed to expedite the recovery. No progress was intimated to Audit till the finalization of the report.

Audit recommends recovering the amount and depositing into treasury, besides fixing responsibility on the persons at fault, under intimation to Audit.

[AIR Paras: 2,6,2,5,12,3,9,6,16]

## 1.2.2.27 Payment of Conveyance Allowance during Leave / Vacation – Rs 2.302 Million

According to Rule 1.15 of the Punjab Traveling Allowance Rules 1976, Conveyance Allowance is not admissible during the period of leave of any kind or vacations. Furthermore, as per Government of Punjab Finance Department letter No.FD.SR.1.9-4/86(P)(PR) dated 4.12.2012, conveyance allowance is allowed for traveling from house to office and vice versa.

The following DDOs of Education Department allowed conveyance allowance to the teachers who were on leave with full pay (LFP) or for the period of winter vacation during 2013-14, which resulted in unauthorized payment of Rs 2.302 million. The detail is given below:

(Amount in Rupees)

| Sr.<br>No. | DDOs                   | Description            | Amount    |
|------------|------------------------|------------------------|-----------|
| 1.         | Dy. DEO (MEE) Kot Addu | Leave on full pay      | 86,577    |
| 2.         | Dy. DEO (MEE) Kot Addu |                        | 622,720   |
| 3.         | Dy. DEO (WEE) Kot Addu | Conveyance Allowance   | 617,330   |
| 4.         | Dy. DEO (MEE) Ali Pur  | during winter vacation | 244,698   |
| 5.         | Dy. DEO (WEE) Ali Pur  |                        | 311,196   |
| 6.         | Dy. DEO (WEE) Kot Addu | Leave on full pay      | 419,606   |
|            | Total                  |                        | 2,302,127 |

Audit is of the view that due to ineffective financial controls and negligence of the management resulted in unauthorized payment of conveyance allowance during leave and vacations.

The payment of inadmissible conveyance allowance resulted in loss of Rs 2.302 million to Government.

The matter was reported to the DCO and DDOs concerned in September, 2014. In DAC meeting held during December, 2014, DDOs replied that the concerned employees have been directed to deposit the amount. Committee directed the DDOs to expedite the recovery. No progress was intimated to Audit till the finalization of the report.

Audit recommends that overpaid amount on account of conveyance allowance during leave should be recovered and deposited into Government Treasury.

[AIR Paras: 7,8,11,8,7,2]

# 1.2.2.28 Appointment of a PTC Teacher below Prescribed Qualification – Rs 1.931 Million

According to Government of Punjab, Services General Administration and Information Department Notification No.SOR-III-1-20-95 dated 01-02-1997, the prescribed qualification for the post of P.T.C teacher was amended / enhanced as F.A/F.Sc. with Primary Teacher Certificate (PTC) from a recognized Institution.

A PTC teacher working under the control of the Deputy District Education Officer (EE-M) Muzaffagarh was appointed on 13.02.1997 on the basis of Matric and PTC, despite the fact that required qualification for that post was F.A and PTC. Recruitment without prescribed qualification and expenditure of Rs 1.931 million, w.e.f 13.2.1997 to 30.6.2014 on salary was unauthorized.

Audit is of the view that due to non-compliance of relevant rules and ineffective internal controls the above irregularities occurred.

Due appointment of teacher of below qualification, the appointment as well as payment of salaries was unauthorized.

The matter was reported to the DCO and DDO concerned in September, 2014. In DAC meeting held during December, 2014, DDO replied that in the advertisement for the post, prescribed qualification was stated as Matric and PTC. The reply was not tenable as qualification was enhanced before selection. Committee directed the DDO to get the matter regularized from competent authority. No progress was intimated to Audit till the finalization of the report.

Audit recommends fixing of responsibility on the persons concerned, besides regularization of appointments from the competent forum.

[AIR Para: 4]

#### 1.2.2.29 Payments of Salaries for Absence Period- Rs 1.648 Million

According to Rule 2.33 of PFR Vol-I, every government servant should realize fully and clearly that he would be held personally responsible for any loss sustained by the government through fraud or negligence on his part.

Senior Medical Officer Rural Health Center Shah Jamal paid an amount of Rs 1.648 million during 2011-14 on account of pay and allowances to Dr. Bushra Qadir Dental Surgeon. Scrutiny of relevant record revealed that Dr. Busra Qadir was posted on temporary duty at THQ Hospital Jatoi. Later on her order of temporary posting was canceled, but after some time she was again posted on temporary duty at THQ hospital Jatoi. Dr. Bushra Qadir remained absent from duty during the time of cancelation of her temporary duty but she kept drawing her pay without justification. The detail of drawl is as below:

(Amount in Rupees)

|                          | 1        | (minount in | _ <u>*</u> |
|--------------------------|----------|-------------|------------|
| Period                   | Rate P/M | Months      | Amount     |
| 20.01.2011 to 30.06.2011 | 25,000   | 5 M & 10 D  | 133,333    |
| 01.07.2011 to 30.11.2011 | 45,000   | 5           | 225,000    |
| 01.12.2011 to 30.06.2012 | 50,000   | 7           | 350,000    |
| 01.07-2012 to 06.10.2012 | 66,603   | 3 M & 6 D   | 213,130    |
| 12.09.2013 to 30.11.2013 | 75,298   | 2 M & 12 D  | 180,715    |
| 01.12.2013 to 30.06.2014 | 78,058   | 7           | 546,406    |
| To                       | tal      |             | 1,648,584  |

Audit is of the view that due to weak internal control and mismanagement caused unjustified payment of salaries.

The drawl of pay and allowances during absent period caused loss to Government exchequer.

The matter was reported to the DCO and DDO concerned in September, 2014. In DAC meeting held during December, 2014, DDO replied that the doctor concerned has been directed to deposit the amount. Committee directed the DDO to recover the amount from the pay of the doctor concerned. No progress was intimated to Audit till the finalization of the report.

Audit recommends that matter may be enquired and the necessary action may be taken against the person responsible.

#### 1.2.2.30 Purchase of Furniture on Higher Rates-Rs 1.584 Million.

According to Rule 2.10(a)(1) of the PFR Vol-I, same vigilance should be exercised in respect of expenditure incurred from Government revenues, as a person of ordinary prudence would exercise in respect of the expenditure of his own money.

Head Masters of Middle Schools and Primary Schools under the administrative control of Deputy District Education Officer (EE-M) Ali Pur purchased furniture through quotations during 2013-14. Comparison of the rates of M/s Shan Traders Govt. Contractor Ali Pur with M/s Malik M Shafiq & Brothers and TEVTA, revealed that furniture was supplied by the Shan Traders on lower rates in various Schools of Alipur Tehsil, while the remaining schools purchased furniture of same specification from Shafiq Brothers Bahawalpur and TEVTA Kot Adu at higher rates. It resulted in loss to Government valuing Rs 1.584 million. (Annex-E)

Audit is of the view that due to weak internal control and negligence on the part of management, furniture was purchased at higher rate.

The purchase of furniture at higher rate, resulted in loss of Rs 1.584 million.

The matter was reported to the DCO and DDO concerned in September, 2014. In DAC meeting held during December, 2014, DDO replied that the furniture was purchased by the School Management Committee which is independent. The reply was not tenable as SMC is also auditable. Committee directed to probe into the matter and take necessary action. No progress was intimated to Audit till the finalization of the report.

Audit recommends enquiring the matter and fixation of responsibility on officer concerned for purchase of furniture on higher rates and recovery thereof.

[AIR Para: 1]

#### 1.2.2.31 Overpayment of Conveyance Allowance – Rs 1.300 Million

According to instruction issued by the Government of the Punjab Finance Department letter No.FD.PC-2-1/2008 dated 11-07-2008, a Government servant

availing the facility of Government vehicle/pick & drop will not be allowed conveyance allowance.

District Officer (Health) and Deputy District Education Officer (EE-M) Ali Pur allowed conveyance allowance of Rs 1.300 million during 2013-14 to the employees to whom motor cycles were allotted and POL was also being paid from the Government account.

Audit is of the view that due to weak financial controls, unauthorized allowance was paid, which resulted in loss to Government.

Inadmissible allowance to officials caused excess payment.

The matter was reported to the DCO and DDOs concerned in September, 2014. In DAC meeting held during December, 2014, DDOs replied that motor cycles were allotted for field duty. The reply was not tenable as it was not in consonance with the Government directives. Committee directed the DDOs to recover the amount from the employees. No progress was intimated to Audit till the finalization of the report.

Audit recommends that the overpaid amount on account of conveyance allowance should be recovered, besides exclusion of the pointed out allowance from the salary of the next month.

[AIR Paras: 4,3]

## 1.2.2.32 Excess Transfer of Government Money to Water User Association-Rs 1.180 Million

According to Rule 4.1 of PFR Vol-1, the departmental controlling officer should see that all sums due to Government are regularly received and checked against demand and that they are paid into treasury.

District Officer (On Farm Water Management), transferred an amount of Rs 1.180 million during 2013-14 to water users association in excess of work done as verified in Final Completion Reports. But after lapse of considerable time the overpayment was not recovered till the date of audit. (Annex-F)

Audit is of the view that due to weak financial control, excess amount was transferred to water users associations.

The overpayment caused loss to Government exchequer.

The matter was reported to the DCO and DDO concerned in September, 2014. In DAC meeting held during December 2014, DDO replied that efforts are being made to recover the amount. Committee directed the DDO to expedite the recovery. No progress was intimated to Audit till the finalization of the report.

Audit recommends that un-recovered balance should be recovered and deposited into government treasury without further delay.

[AIR Para: 9]

# 1.2.2.33 Unauthorized Expenditure on Provision of Luxury Items - Rs 1.052 Million

According to Government of Punjab, Communication and Works Department letter No. SOB-I (C&W) 5-1/2008 dated 07.07.2008, Chief Minister has been pleased to desire that granite stone cladding work and affixing of all kind of luxury and imported stone /tile on all the under construction Government buildings be stopped forthwith. It has further been desired that such provision in the projects at planning be revised and the money be diverted towards providing facilities toward public welfare.

District Officer (Buildings) allowed the luxury item i.e. fixing of granite tile 16"x16" against Rehabilitation/Renovation of ladies club, Renovation / Improvement of residence No.A-3 ADC, M/R GHS Shehr Sultan, M/R DOH Office which resulted in unauthorized payment of Rs 1.052 million during 2013-14, in violation of the above rule.

| MB: Page<br>No.       | Scheme  | Description of items       | Quantity<br>paid (sft) | Rate<br>per<br>Sft | Amount  |
|-----------------------|---|----------------------------|------------------------|--------------------|---------|
| 1603/902 -<br>P173    | Rehabilitation /<br>Renovation of<br>ladies club M.Garh | P/L of<br>Granite<br>Tiles | 3,939                  | 148                | 582,972 |
| 2020/5374<br>34 to 63 | Ren/Improvement of residence No. A-3 ADC House          | P/L Granite<br>Tiles       | 1,061                  | 140                | 148,540 |
| 29/729 123            | M/R GHS S Sultan  | P/L Granite                | 304                    | 148                | 44,992  |

| MB: Page<br>No. | Scheme         | Description of items | Quantity<br>paid (sft) | Rate<br>per<br>Sft | Amount    |
|-----------------|----------------|----------------------|------------------------|--------------------|-----------|
| 29/729 99       |                | Tiles                | 337                    | 148                | 49,876    |
| 29/729 111      |                |                      | 336                    | 148                | 49,728    |
| 185/1635<br>109 | M/R DOH Office |                      | 1,116                  | 158                | 176,328   |
|                 | Tot            | al                   |                        |                    | 1,052,436 |

Audit is of the view that due to weak internal controls, instructions of Chief Minister were set aside, which caused an unauthorized payment to the contractors.

Allowing of luxury items caused unauthorized execution of development work.

The matter was reported to the DCO and DDO concerned in September, 2014. In DAC meeting held during December, 2014, DDO neither submitted any reply nor attended the meeting. No progress was intimated to Audit till the finalization of the report.

Audit recommends fixing of responsibility besides regularization of expenditure from competent authority.

[AIR Para: 5]

## Annexes

#### Annex-A

# Memorandum for Departmental Accounts Committee Paras pertaining to Current Audit Year 2014-15

(Amount in Million)

| NowP                  | C          | Da          | (Amount i   |         |
|-----------------------|------------|-------------|---|---------|
| Name of Formations    | Sr.<br>No. | Para<br>No. | Subject   | Amount  |
|                       | 1.         | 1           | Expenditure without calling tenders   | 1.454   |
|                       | 2.         | 3           | Expenditure on the construction of protection bund  | 0.704   |
|                       | 3.         | 4           | Non availability of vouched accounts  | 0.400   |
| District              | 4.         | 6           | Non deposit of balance amounts disbursed for Ramzan package out of revolving funds                | 0.440   |
| Coordination          | 5.         | 7           | Unreconciled closing balance of   | 34.410  |
| Officer               | 6.         | 8           | Outstanding amount with provincial government   | 24.800  |
|                       | 7.         | 9           | Un-authorized incurrence of expenditure on repair of vehicles                                     | 0.506   |
|                       | 8.         | 10          | Un-authorized incurrence of expenditure beyond competency   | 0.500   |
|                       | 9.         | 1           | Unauthorized Supplementary Grant  | 0.000   |
|                       | 10.        | 2           | Unauthorized allocation of funds against nil budget in original appropriation without token grant | 175.052 |
|                       | 11.        | 4           | Unauthorized Purchase of Stationery   | 0.193   |
| EDO (F&P)             | 12.        | 5           | Unjustified budget allocation   | 29.398  |
|                       | 13.        | 8           | Unauthorized release of funds to Assistant Director Local Govts.                                  | 218.000 |
|                       | 14.        | 10          | Non Recovery of Lease Payment from Tenants  | 1.258   |
|                       | 15.        | 13          | Unjustified Expenditure on Photostat Charges  | 0.057   |
|                       | 16.        | 1           | Unauthorized Recruitment of Staff Beyond 60<br>Years Age Resulted Expenditure                     | 0.454   |
| DO (Civil             | 17.        | 2           | Poor performance due to non purchase of bomb disposal vehicle                                     | 3.500   |
| DO (Civil<br>Defence) | 18.        | 3           | Non Recovery of Penalty Challans  | 0.123   |
| Defence)              | 19.        | 4           | Purchase of stores without advertisement  | 0.358   |
|                       | 20.        | 5           | Equipment not physically verified   | 0.074   |
|                       | 21.        | 7           | Irregular payment on account Of Salaries Of<br>Contingent Paid Staff                              | 1.130   |
| DO (E&T)              | 22.        | 2           | Loss of government due to misappropriation of POL   | 0.024   |

| Name of Formations | Sr.<br>No. | Para<br>No. | Subject   | Amount |
|--------------------|------------|-------------|---|--------|
|                    | 23.        | 3           | Doubtful expenditure on repair of vehicle   | 0.074  |
|                    | 24.        | 4           | Non accountal of stores   | 0.031  |
|                    | 25.        | 7           | Unauthorized Payment of Rent of Sub-Offices   | 0.276  |
|                    | 26.        | 2           | Purchase of Medicines on Higher Rates than Adjacent Districts   | 0.665  |
| EDO (Health)       | 27.        | 11          | Loss due to Non Supply of medicines   | 0.112  |
| - (/               | 28.        | 12          | Loss to Government due to non registration of medical stores and pharmacies                                 | 0.520  |
|                    | 29.        | 1           | Non Recovery Of Liquidated Damages  | 0.173  |
|                    | 30.        | 3           | Purchase of Medicines on Higher Rates   | 0.260  |
| DO (Health)        | 31.        | 7           | Un-authorized incurrence of expenditure on Purchase of stationery   | 1.021  |
|                    | 32.        | 14          | Non-maintenance of Cash book  | 9.964  |
|                    | 33.        | 16          | Misappropriation and doubtful consumption of POL  | 0.094  |
|                    | 34.        | 1           | Un-authorized incurrence of expenditure on Purchase of stationery   | 0.613  |
|                    | 35.        | 2           | Purchase of Medicines on Higher Rates than Adjacent District  | 0.740  |
|                    | 36.        | 3           | Non-recovery of liquidated damages  | 0.241  |
| MS DHQ             | 37.        | 4           | Local Purchase of Medicines at Higher Rates,<br>Loss of Government due to non deduction of<br>discount Rate | 0.255  |
| Hospital           | 38.        | 7           | Un-authorized incurrence of expenditure on Printing at Private Press  | 0.627  |
|                    | 39.        | 10          | Non-deposit of Government share on account of MLC fee   | 0.045  |
|                    | 40.        | 13          | Loss to govt. due to purchase of POL at higher rates than the rates fixed by OGRA                           | 0.133  |
|                    | 41.        | 15          | Un-justified utilization of POL   | 1.195  |
|                    | 42.        | 21          | Unjustified expenditure on repair of machinery & equipment  | 0.918  |
|                    | 43.        | 1           | Non deposit of Government receipt   | 0.032  |
|                    | 44.        | 4           | Payment of HSRA in excess of admissible rate  | 0.216  |
| MS THQ             | 45.        | 6           | Non deduction of maintenance charges resulting overpayment  | 0.040  |
| Hospital Jatoi     | 46.        | 7           | Unjustified payment of Sales Tax without obtaining of sales tax Invoices and deposit challan                | 0.147  |
|                    | 47.        | 9           | Purchases Excess then requirement   | 0.087  |

| Name of                | Sr. | Para | Subject  | Amount |
|------------------------|-----|------|--|--------|
| Formations             | No. | No.  | , and the second |        |
|                        | 48. | 10   | Non-recovery of liquidated damages  Payment to Medicine Suppliers without D.T.L  | 0.091  |
|                        | 49. | 11   | Reports  | 0.380  |
|                        | 50. | 15   | Purchase of Medicines on Higher Rates than Adjacent District   | 0.183  |
|                        | 51. | 4    | Unauthorized drawl of salaries after transfer  | 0.339  |
|                        | 52. | 5    | Recovery of un authorized payment of Conveyance allowance during Leave   | 0.030  |
|                        | 53. | 10   | Un-authorized payment of previous years liabilities  | 1.021  |
| MS THQ<br>Hospital Kot | 54. | 11   | Un-authorized purchase of bedding clothing without floating tenders  | 0.313  |
| Addu                   | 55. | 12   | Irregular expenditure on repair of machinery and equipment   | 0.195  |
|                        | 56. | 13   | Irregular expenditure on repair of vehicles  | 0.161  |
|                        | 57. | 14   | Loss due to Local Purchase of Medicine for outdoor Patients  | 0.049  |
|                        | 58. | 16   | Misappropriation of medicines  | 0.239  |
|                        | 59. | 1    | Purchase of medicines on higher rates than adjacent district   | 0.038  |
|                        | 60. | 3    | Loss to government due to non deduction of discount against local purchase of medicines  | 0.156  |
|                        | 61. | 4    | Non recovery of liquidated damages due to late supply  | 0.091  |
|                        | 62. | 9    | Un-authorized payment made for supply of medicines without obtaining report of drug testing laboratory   | 1.237  |
| SMO RHC                | 63. | 10   | Doubtful issuance of medicines due to non availability of proof of consumption   | 0.143  |
| Murad Abad             | 64. | 11   | Overpayment due to non-adjustment of 30% SSB after regularization of services  | 0.041  |
|                        | 65. | 12   | Recovery of un authorized payment of conveyance allowance, HSRA and mess allowance during leave on full pay  | 0.039  |
|                        | 66. | 13   | Un-authorized drawl of govt. Money without receipt of stores   | 0.071  |
|                        | 67. | 15   | Loss of govt. due to misappropriation of POL   | 0.052  |
|                        | 68. | 16   | Non deposit of hospital receipts into government treasury  | 0.014  |
|                        | 69. | 17   | Non deduction/verification of GST paid   | 0.164  |

| Name of               | Sr.            | Para          | Subject  | Amount |
|-----------------------|----------------|---------------|--|--------|
| Formations            | <b>No.</b> 70. | <b>No.</b> 18 | Irregular expenditure on repair of vehicles  | 0.240  |
|                       | 71.            | 19            | Un-authorized payment of previous years liabilities  | 0.100  |
|                       | 72.            | 20            | Un-authorized purchase of bedding clothing without floating tenders  | 0.136  |
|                       | 73.            | 21            | Misclassification of expenditure   | 0.016  |
|                       | 74.            | 3             | Expenditure on the construction of protection bund   | 0.704  |
|                       | 75.            | 6             | Non Deposit of Balance Amounts Disbursed for Ramzan Package out of Revolving Funds                             | 0.440  |
|                       | 76.            | 7             | Unreconciled closing balance   | 34.410 |
|                       | 77.            | 9             | Un-authorized incurrence of expenditure on repair of Vehicles  | 0.506  |
|                       | 78.            | 10            | Un-authorized incurrence of expenditure beyond competency  | 0.500  |
|                       | 79.            | 4             | Loss to Government due to non-recovery of<br>Penal Rent from the Unauthorized occupants of<br>Govt. Residences | 0.300  |
|                       | 80.            | 5             | Non-deposit of government share on account of MLC  | 0.026  |
| CMO DUC               | 81.            | 6             | Non-deposit of government receipt  | 0.062  |
| SMO RHC<br>Daira Din  | 82.            | 7             | Loss to government due to non deduction of discount rate on local purchase                                     | 0.043  |
| Panah                 | 83.            | 8             | Irregular Expenditure on Repair of Vehicles  | 0.249  |
|                       | 84.            | 10            | Overpayment due to Local Purchase of Medicine on Higher Rates  | 0.017  |
|                       | 85.            | 11            | Non Recovery Of Liquidated Damages   | 0.073  |
|                       | 86.            | 12            | Overpayment due to payment of higher rates of POL than notified by OGRA  | 0.012  |
|                       | 87.            | 7             | Overpayment due to Local Purchase of Medicine on Higher Rates  | 0.253  |
| MS THQ<br>Hospital    | 88.            | 10            | Overpayment due to payment of higher rates of POL than notified by OGRA  | 0.059  |
| Alipur                | 89.            | 12            | Non Recovery Of Liquidated Damages   | 0.067  |
| -                     | 90.            | 13            | Purchase of Medicines on Higher Rates than<br>Adjacent District  | 0.133  |
| SMO RHC<br>Shah Jamal | 91.            | 5             | Loss to government due to non deduction of discount rate on local purchase                                     | 0.114  |
|                       | 92.            | 6             | Misappropriation due to non accountal and  | 0.153  |

| Name of          | Sr.  | Para | Subject   | Amount |
|------------------|------|------|---|--------|
| Formations No. N |      | No.  | proof of consumption of medicines   |        |
|                  | 93.  | 8    | Un-authorized payment of outstanding liabilities  | 1.463  |
|                  | 94.  | 9    | Doubtful expenditure on repair of vehicle   | 0.000  |
|                  | 95.  | 10   | Unjustified consumption of POL &  | 1.182  |
|                  | 96.  | 11   | Recovery on account of house rent allowance & maintenance charges                                       | 0.209  |
|                  | 97.  | 13   | Non verification of GST paid  | 0.581  |
|                  | 98.  | 15   | Non-deposit/proof of deposit of government<br>share for issuance of medicolegal certificate<br>recovery | 0.123  |
|                  | 99.  | 16   | Non proof of deposit of hospital receipts into government treasury                                      | 0.108  |
|                  | 100. | 2    | Doubtful And Unjustified Purchase of Imported Publications  | 0.390  |
| EDO (CD)         | 101. | 3    | Wasteful Expenditure due to Uncompleted Projects of CCB's   | 8.352  |
|                  | 102. | 5    | Recovery Pointed Out by DAO Muzaffargarh  | 0.011  |
|                  | 103. | 6    | Non Deduction of Income Tax   | 4.271  |
|                  | 104. | 1    | Unauthorized clearance of outstanding liabilities   | 0.229  |
|                  | 105. | 3    | Unjustified Payments under object Head Exhibitions and Fairs  | 0.229  |
|                  | 106. | 4    | Non-maintenance of dead/durable stock register  | 0.239  |
|                  | 107. | 5    | Unjustified and doubtful expenditure  | 0.217  |
| DO (Social       | 108. | 6    | Overpayment on Account of income tax to suppliers/Firms   | 0.019  |
| Welfare)         | 109. | 7    | Loss due to non- recovery of renewal fee from the NGOs  | 0.022  |
|                  | 110. | 8    | Loss due to non- depositing of sales tax/ non production of sales tax invoices/returns                  | 0.043  |
|                  | 111. | 9    | Doubtful and Unjustified expenditure on account repair of vehicle No. DGA-830                           | 0.372  |
|                  | 112. | 10   | Recovery on account of CA and non-deduction of GPF, BF and Group Insurance Fund from the employees      | 0.058  |
| DO (Sports)      | 113. | 2    | Incurrence of doubtful and unjustified expenditure on Panaflex  | 1.000  |
| <u></u>          | 114. | 7    | Misappropriation on account of Pana flex  | 0.197  |

| Name of Formations | Sr.<br>No. | Para<br>No. | Subject   | Amount |
|--------------------|------------|-------------|---|--------|
| 1 of mations       | 110.       | 110.        | sheets  |        |
|                    | 115.       | 8           | Unjustified payment of TA/DA to unauthorized persons                                    | 1.149  |
|                    | 116.       | 9           | Unauthorized and unjustified expenditure on account of grass of sports ground amounting | 0.586  |
|                    | 117.       | 10          | Unjustified and unauthorized payment on account of sports activity                      | 1.887  |
|                    | 118.       | 11          | Misappropriation of public money  | 0.172  |
|                    | 119.       | 12          | Doubtful Expenditure on Jashan-E-Bhran  | 0.500  |
|                    | 120.       | 13          | Recovery of inadmissible special allowance  | 0.051  |
|                    | 121.       | 14          | Irregular and unjustified expenditure on hiring of tentage                              | 0.375  |
|                    | 122.       | 15          | Loss due to non- depositing of sales tax/ non production of sales tax invoices/returns  | 0.158  |
|                    | 123.       | 16          | Non-maintenance of dead/durable stock register  | 0.377  |
|                    | 124.       | 1           | Non accountal of stores   | 0.162  |
| EDO (W&S)          | 125.       | 2           | Un justified incurrence of expenditure against<br>Repair of vehicle and POL consumption | 0.078  |
| EDO (W&S)          | 126.       | 4           | Overpayment on Account of income tax to suppliers/Firms                                 | 0.018  |
|                    | 127.       | 5           | Non production of sales tax invoices/returns  | 0.026  |
|                    | 128.       | 2           | Misappropriation in repair of building  | 0.726  |
|                    | 129.       | 3           | Overpayment by providing unjustified quantity of M.S D. bar for RCC work                | 0.276  |
|                    | 130.       | 4           | Overpayment due to execution of work with below specification                           | 0.212  |
|                    | 131.       | 7           | Unjustified provision of wastage on tuff pavers   | 0.107  |
|                    | 132.       | 8           | Un-authorized payment against weather shield  | 0.409  |
| DO                 | 133.       | 9           | Overpayment due to payment of rates higher than accepted by the contractor              | 0.028  |
| (Buildings)        | 134.       | 10          | Executing of item not in provided and approved in TSE                                   | 0.265  |
|                    | 135.       | 13          | Overpayment on account of use of local sand   | 0.336  |
|                    | 136.       | 14          | Unjustified payment by violating the instructions of chief engineer                     | 2.252  |
|                    | 137.       | 15          | Loss to government due to non-adjustment of available earth                             | 0.017  |
|                    | 138.       | 16          | Unauthorized payment in excess of quantities provided in TSE                            | 0.480  |

| Name of Formations | Sr.<br>No. | Para<br>No. | Subject   | Amount |
|--------------------|------------|-------------|---|--------|
| 1 01 macrons       | 139.       | 19          | Unauthorized payment of securities before completion of work                              | 1.676  |
|                    | 140.       | 21          | Un-authorized clearance of outstanding liabilities  | 6.360  |
|                    | 141.       | 22          | Non forfeiture of earnest money due to delay in start of work                             | 0.420  |
|                    | 142.       | 24          | Unjustified and doubtful expenditure on repair and maintenance of DCO house               | 5.997  |
|                    | 143.       | 25          | Un-authorized expenditure on repair of jeeps out of repair and maintenance grant 24       | 0.149  |
|                    | 144.       | 30          | Unjustified expenditure on repair of buildings not owned by the district government       | 2.818  |
|                    | 145.       | 33          | Rush of expenditure under development grants at the close of financial                    | 30.020 |
|                    | 146.       | 35          | Un-authorized payment of utility bills of various tears of district government by the DCO | 1.131  |
|                    | 147.       | 3           | Overpayment due to unjustified measurement  | 0.240  |
|                    | 148.       | 4           | Unjustified payment of earth work   | 0.334  |
|                    | 149.       | 5           | Overpayment due to non-relaying of sand material  | 0.701  |
|                    | 150.       | 8           | Non-recovery of secured advance   | 1.978  |
|                    | 151.       | 10          | Non recovery on account of lease of petrol pumps approaches                               | 0.065  |
|                    | 152.       | 12          | Overpayment due to allowance of unjustified earth   | 0.224  |
| DO (Roads)         | 153.       | 18          | Unauthorized Payment due to Allowing Excessive Measurements                               | 0.084  |
|                    | 154.       | 21          | Overpayment due to allowance of unjustified items   | 0.173  |
|                    | 155.       | 25          | Un-justified payment without earthwork  | 0.553  |
|                    | 156.       | 26          | Loss to government due to non-adjustment of available earth                               | 0.501  |
|                    | 157.       | 27          | Non recovery of professional tax  | 0.256  |
|                    | 158.       | 28          | Non-auction of machinery/vehicles valuing   | 6.270  |
|                    | 159.       | 30          | Irregular arrear claim of pay and allowances  | 0.056  |
| D DEC              | 160.       | 5           | Recovery of inadmissible allowances   | 0.048  |
| Dy. DEO<br>(MEE)   | 161.       | 7           | Irregular and Unauthorized Procurement by Splitting and Violating PPRA Rules              | 0.215  |
| M.Garh             | 162.       | 8           | Non verification of GST paid to suppliers   | 0.651  |

| Name of Formations         | Sr.<br>No. | Para<br>No. | Subject   | Amount |  |  |  |
|----------------------------|------------|-------------|---|--------|--|--|--|
| Dy. DEO<br>(WEE)           | 163.       | 4           | Over payment of Salaries due to Regularization of Services of Staff   | 0.215  |  |  |  |
| M.Garh                     | 164.       | 6           | Unjustified Expenditure Out of School Fund  | 1.171  |  |  |  |
|                            | 165.       | 2           | Overpayment due to irregular award of M. A. M. Ed increments and qualification allowance by secondary school teachers | 0.721  |  |  |  |
|                            | 166.       | 4           | Unauthorized award of BPS-9 on acquiring already awarded 2 advance increments against same qualification recovery     | 0.137  |  |  |  |
|                            | 167.       | 5           | Un-authorized drawl of charge allowance recovery  | 0.034  |  |  |  |
|                            | 168.       | 6           | Non deduction of G.P.Fund, B. Fund and group insurance from employees' salaries                                       | 0.490  |  |  |  |
|                            | 169.       | 7           | Overpayment due to un-authorized award of MA/B. Ed increment to middle school teachers recovery thereof               | 0.239  |  |  |  |
| Dy.DEO<br>(MEE) Ali<br>Pur | 170.       | 10          | Overpayment due to grant of annual increment without completing six month service and recovery thereof                | 0.090  |  |  |  |
|                            | 171.       | 11          | selection grade to class IV   |        |  |  |  |
|                            | 172.       | 12          | Over payment of due to un-authorized award of advance increments  | 0.073  |  |  |  |
|                            | 173.       | 13          | Unauthorized drawl of inadmissible allowances   | 0.035  |  |  |  |
|                            | 174.       | 15          | Overpayment on account of qualification allowance to ESE and S. E.S.E   | 0.158  |  |  |  |
|                            | 175.       | 17          | Overpayment due to double benefit on higher qualification   | 0.119  |  |  |  |
|                            | 176.       | 19          | Non deduction of income tax   | 0.270  |  |  |  |
|                            | 177.       | 20          | Non production of sales tax invoices/returns  | 0.661  |  |  |  |
|                            | 178.       | 21          | Recovery of overpayment due to non adjustment of pay and allowance  | 0.032  |  |  |  |
|                            | 179.       | 2           | Embezzlement of public Money  | 0.129  |  |  |  |
| Dy.DEO<br>(WEE) Ali        | 180.       | 4           | Recovery of unauthorized payment of SSB after Regularization  | 0.039  |  |  |  |
| Pur                        | 181.       | 8           | Irregular Expenditure Beyond Competency   | 1.672  |  |  |  |
|                            | 182.       | 9           | Unreconciled closing balance  | 0.823  |  |  |  |
| Dy.DEO                     | 183.       | 4           | Unauthorized Purchase of Furniture  | 0.638  |  |  |  |
| (MEE) Kot<br>addu          | 184.       | 5           | Unauthorized retention of Public Money into Account of DDO  | 20.665 |  |  |  |

| Name of                     | Sr.  | Para  | Subject   | Amount |
|-----------------------------|--|-------|---|--------|
| Formations                  | No.  | No.   | <u> </u>  | Amount |
|                             | 185.   | 6     | Unauthorized Payment of pay and Allowances after Resignation Recovery                               | 0.052  |
|                             | 186.   | 9     | Non Deduction of Sales Tax and Income Tax   | 1.248  |
|                             | 187.   | 10    | Misclassification of Expenditure  | 0.269  |
|                             | Doubtful/fictitious expenditure out of NSB grant | 0.272 |   |        |
|                             | 189.   | 1     | Recovery of un authorized payment of Salaries   | 0.078  |
|                             | 190.   | 3     | Loss to Govt. Due to Drawl Of Inadmissible Allowances   | 0.044  |
| Dy.DEO<br>(WEE) Kot<br>addu | 191.   | 4     | Recovery of un authorized payment of Charge allowance   | 0.092  |
|                             | 192.   | 6     | Recovery of unauthorized payment of Basic Pay on Higher rates                                       | 2.117  |
|                             | 193.   | 7     | Non deduction of Group Insurance, Benevolent<br>Fund and GPF from the pay of Permanent<br>Employees | 1.096  |
|                             | 194.   | 8     | Doubtful Expenditure Out of SMC/NSB Fund  | 1.226  |
|                             | 195.   | 9     | Non Deposit Of Sales Tax  | 0.159  |
|                             | 196.   | 10    | Loss to Govt. Due to Non Deduction of Income Tax from the Supplier/Contractor                       | 0.111  |
|                             | 197.   | 12    | Recovery of Pay during Absent Period  | 0.016  |
|                             | 198.   | 3     | Unauthorized Payment of Pay and Allowances after expiry of Contract                                 | 0.030  |
|                             | 199.   | 4     | Unauthorized Payment of Pay and Allowances without performing duties in the Project                 | 0.219  |
|                             | 200.   | 5     | Recovery of unauthorized payment of SSB after Regularization and 50% Adhoc Allowance-2010           | 0.059  |
| EDO                         | 201.   | 6     | Unauthorized Release of Funds to High School for purchase of Furniture                              | 23.600 |
| (Education)                 | 202.   | 8     | Unjustified Expenditure on Account of Photocopies   | 0.166  |
|                             | 203.   | 9     | Non deduction of Group Insurance, Benevolent<br>Fund and GPF from the pay of Permanent<br>Employees | 0.179  |
|                             | 204.   | 11    | Unauthorized retention of public Money  | 16.813 |
|                             | 205.   | 12    | Loss to Govt. Due to Unauthorized payment of Stipend  | 0.050  |
|                             | 206.   | 13    | Non-Receiving of Literacy Kit From Closed NFBE Schools  | 0.057  |

| Name of Formations | Sr.<br>No. | Para<br>No.   | Subject   | Amount |  |
|--------------------|------------|---|---|--------|--|
|                    | 207.       | 14  | Unjustified Transfer of amount of Sardar<br>Koray Khan Scholarships             | 0.161  |  |
|                    | 208.       | 15  | Non verification of payment of GST  | 0.484  |  |
|                    | 209.       | 16  | Non Recovery Of Liquidated Damages  | 0.070  |  |
|                    | 210.       | 17  | Non-Functional NFBE schools due to poor performance and wasteful Expenditure of | 4.100  |  |
|                    | 211.       | 1   | Non Disbursement of rebate amount of green tractor scheme                       | 0.270  |  |
| EDO                | 212.       | 3   | Un-authorized incurrence of expenditure on Fair & Exhibition                    | 0.238  |  |
| EDO (Agriculture)  | 213.       | 6   | Doubtful expenditure on repair of vehicle                                       | 0.155  |  |
| (Agriculture)      | 214.       | 7 Un-authorized payment of Social Security Benefit after Regularization |   |        |  |
|                    | 215.       | 8   | Misappropriation of POL due to Misuse of two vehicles                           | 0.010  |  |
|                    | 216.       | 1   | Non recovery of misappropriated amount  | 0.581  |  |
|                    | 217.       | 2   | Un-authorized incurrence of expenditure on repair of vehicles                   | 0.318  |  |
|                    | 218.       | 3   | Un-authorized clearance of outstanding liabilities                              | 0.357  |  |
| DO (OFWM)          | 219.       | 4   | Loss of govt. due to misappropriation of POL                                    | 0.056  |  |
| DO (OF WIM)        | 220.       | 10  | Purchase of bricks at the rate higher than fixed by DRC                         | 0.052  |  |
|                    | 221.       | 11  | Blockage of government due to non execution of water course work                | 1.610  |  |
|                    | 222.       | 12  | Non verification of GST paid to supplier by WU,s                                | 0.095  |  |
|                    | 223.       | 3   | Doubtful Purchase of Medicines  | 0.165  |  |
| DO                 | 224.       | 6   | Doubtful expenditure on repair of vehicles                                      | 0.812  |  |
| (Livestock)        | 225.       | 8   | Unauthorized Payment of Vaccine Liabilities                                     | 2.700  |  |
|                    | 226.       | 14  | Unjustified Expenditure of POL  | 1.015  |  |

#### Part-II

### [Para 1.1.3]

# Memorandum for Departmental Accounts Committee Paras for the Audit Year 2013-14

### (Rupees in Million)

| Name of<br>Formations     | Sr.<br>No | Para<br>No. | Subject   | Amount  | Nature of Para    |
|---------------------------|-----------|-------------|---|---------|-------------------|
| DCO                       | 1         | 6           | Non deduction of Income Tax                     | 82,200  | Violation of rule |
| DO (Agri.Ext.)            | 2         | 5           | Misappropriation of Store items                 | 28,500  | Misappropriation  |
| DO (Forest)               | 3         | 7           | Non Receipt of pending offence cases            | 162,840 | Recovery          |
| DO (Livestock)            | 4         | 4           | Misappropriation of POL                         | 29,667  | Misappropriation  |
| Dy. DEO (MEE)<br>Kot Addu | 5         | 1           | Recovery of overpayment of pay and allowances   | 269,166 | Recovery          |
| DO (Roads)                | 6         | 6           | Non forfeiture of earnest money                 | 311,776 | Violation of rule |
| DO (Roads)                | 7         | 24          | Non Recovery of lease of petrol pump approaches | 65,000  | Recovery          |

#### Annex-B

# Summary of Appropriation Accounts by Grants and Appropriation for the Financial Year 2013-14

|           |                                    |                |                        | (             | Amount in Rup         | oees)                                 |
|-----------|------------------------------------|----------------|------------------------|---------------|-----------------------|---------------------------------------|
| Grant No. | Name of Grant                      | Original Grant | Supplementary<br>Grant | Final Grant   | Actual<br>Expenditure | Variation<br>(+) Excess<br>(-) Saving |
| MH21C03   | Provincial Excise.                 | 4,465,000      | 0                      | 4,465,000     | 3,721,339             | -743,661                              |
| MH21C05   | Forests.                           | 25,454,000     | 0                      | 25,454,000    | 21,972,503            | -3,481,497                            |
| MH21C07   | Charges on A/c of M. Vehicles Act. | 1,737,000      | 0                      | 1,737,000     | 1,503,131             | -233,869                              |
| MH21C08   | Other Taxes & Duties.              | 4,925,000      | 0                      | 4,925,000     | 3,431,808             | -1,493,192                            |
| MH21C10   | General Administration.            | 104,056,000    | 35,344,000             | 139,400,000   | 126,340,250           | -13,059,750                           |
| MH21C15   | Education.                         | 5,164,218,000  | 0                      | 5,164,218,000 | 4,175,542,816         | -988,675,184                          |
| MH21C16   | Health Services.                   | 1,053,620,000  | 222,463,000            | 1,276,083,000 | 1,220,483,520         | -55,599,480                           |
| MH21C17   | Public Health.                     | 3,302,000      | 0                      | 3,302,000     | 2,976,316             | -325,684                              |
| MH21C18   | Agriculture.                       | 154,673,000    | 0                      | 154,673,000   | 149,830,709           | -4,842,291                            |
| MH21C19   | Fisheries.                         | 3,483,000      | 11,000                 | 3,494,000     | 3,477,848             | -16,152                               |
| MH21C20   | Veterinary.                        | 190,498,000    | 0                      | 190,498,000   | 168,487,592           | -22,010,408                           |
| MH21C21   | Co-operation.                      | 28,819,000     | 0                      | 28,819,000    | 26,280,766            | -2,538,234                            |
| MH21C22   | Industries.                        | 1,469,000      | 0                      | 1,469,000     | 1,389,669             | -79,331                               |
| MH21C23   | Miscellaneous Departments.         | 5,585,000      | 0                      | 5,585,000     | 3,616,338             | -1,968,662                            |
| MH21C24   | Civil Works.                       | 106,776,000    | 0                      | 106,776,000   | 77,574,861            | -29,201,139                           |
| MH21C25   | Communications.                    | 148,396,000    | 1,553,000              | 149,949,000   | 116,124,823           | -33,824,177                           |
| MH21C31   | Miscellaneous.                     | 29,200,000     | 320,000                | 29,520,000    | 25,612,322            | -3,907,678                            |
| MH21C32   | Civil Defence.                     | 4,328,000      | 33,000                 | 4,361,000     | 4,286,474             | -74,526                               |
|           | Financial<br>Assistance.           | 25,000,000     | 0                      | 25,000,000    | 0                     | -25,000,000                           |
|           | Liabilities Tied Grants.           | 43,179,000     | 0                      | 43,179,000    | 0                     | -43,179,000                           |
| Total No  | on-development                     | 7,103,183,000  | 259,724,000            | 7,362,907,000 | 6,132,653,085         | -1,230,253,915                        |
|           |                                    |                | Development            |               |                       |                                       |
| MH22C36   | Development.                       | 667,552,445    | 341,861,434            | 1,009,413,879 | 737,822,236           | -271,591,643                          |
| MH12C41   | Highways, Roads & Bridges.         | 148,605,833    | 0                      | 148,605,833   | 144,680,403           | -3,925,430                            |
| MH12C42   | Government Buildings.              | 22,320,600     | 0                      | 22,320,600    | 19,880,963            | -2,439,637                            |
| Total     | Development                        | 838,478,878    | 341,861,434            | 1,180,340,312 | 902,383,602           | -277,956,710                          |
| Gr        | and Total                          | 7,941,661,878  | 601,585,434            | 8,543,247,312 | 7,035,036,687         | -1,508,210,625                        |

#### Annex-C

[Para 1.2.2.6]

## **Expenditure by Splitting to avoid Sanction by Higher Authority**

| Name of Work                             | Expenditure up |
|--|----------------|
|  | Expenditure up |
| Name of Work                             | to June 2014   |
| M/R to D.O. (B) Office                   | 1,050,964      |
| M/R Pooled type colony M Garh            | 2,493,432      |
| M/R Circuit House M Garh                 | 2,595,617      |
| M/R Circuit House Alipur                 | 99,457         |
| M/R Civil Rest House Alipur              | 109,505        |
| M/R Kh Fareed Colony M Garh              | 736,891        |
| M/R Soil Testing Labortary               | 346,750        |
| M/R Turkish Colony M Garh                | 1,879,568      |
| M/R DCO Office M Garh                    | 3,694,617      |
| M/R DCO House                            | 1,272,529      |
| M/R DCO Camp office House                | 4,911,809      |
| M/R GA Building M. Garh                  | 1,088,030      |
| M/R DHQ Hospital M. Garh                 | 5,021,051      |
| M/R THQ Alipur                           | 1,566,074      |
| M/R THQ K Adu                            | 1,926,052      |
| M/R Distt Accounts Office                | 446,723        |
| M/R Circle Office Anti Corruption M.Garh | 367,492        |
| Reh. Of RHC Rohilanwali                  | 3,396,822      |
| M/R RHC Rohilanwali                      | 342,106        |
| M/R EDO Agr Residance                    | 546,535        |
| M/R DDO Agri Office M Garh               | 396,882        |
| M/R DDO Agri Res K Adu                   | 119,061        |
| M/R Buliding staff colony                | 298,531        |
| M/R Zila Council Residances              | 765,580        |
| M/R Faisal Stadium M Garh                | 440,948        |
| A/R CVH Shahjamal                        | 387,850        |
| M/R RHC Sinawan                          | 408,413        |
| S/R GBHS Rohilanwali                     | 1,163,686      |
| M/R Staff quarter                        | 96,792         |
|  | 720,339        |

| Name of Work                        | Expenditure up to June 2014 |
|-------------------------------------|-----------------------------|
| M/R RHC Jatoi                       | 824,007                     |
| M/R RHC shahjamal                   | 377,765                     |
| M/R RHC Basira                      | 420,525                     |
| M/R EDO (W&S) Residance             | 116,202                     |
| M/R Special Education School M Garh | 305,753                     |
| M/R EDO Education Complex           | 837,468                     |
| A/R EDO Education Complex           | 691,152                     |
| M/R GES Ali Daha                    | 461,257                     |
| M/R Res S. Engineer Roads           | 48,480                      |
| Total                               | 42,772,715                  |

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#### Annex-D

## [Para1.2.2.19]

## **Unauthorized Payment of Non Schedule Items**

## DO (Buildings)

|                               |    |   |          |      | (2 2 1 1 1 | ount m    | <u>rupees</u>      |
|-------------------------------|----|---|----------|------|------------|-----------|--------------------|
| Scheme                        |    | item                                      | Quantity | unit | rate       | Amount    | MB /<br>Page       |
|                               | 19 | P/F aluminium windows amonized            | 1020     | sft  | 559        | 570,180   | 190/1640<br>pg 113 |
|                               | 20 | P/F MS grill having MS<br>Box             | 1020     | sft  | 260        | 265,200   | 190/1640<br>pg 114 |
|                               | 24 | P/F fair face gutka clading               | 6340     | sft  | 115        | 729,100   | 190/1640<br>pg 116 |
|                               | 42 | P/F main electric panal board             | 2        | each | 20000      | 40,000    | 190/1640<br>pg 126 |
|                               | 58 | P/L Granite Tile<br>400mmx400mm           | 6244     | sft  | 148        | 924,112   | 190/1640<br>pg 132 |
| Cons of M. Wifery             | 59 | P/L Granite Tile<br>400mmx400mm           | 4661     | sft  | 148        | 689,828   | 190/1640<br>pg 133 |
| school Hostel DHQ<br>Hospital | 66 | Making & Fixing heavy duty Alluminum door | 115      | sft  | 750        | 86,250    | 190/1640<br>pg 136 |
| Hospitai                      | 67 | RCC Jali 3"                               | 116      | sft  | 100        | 11,600    | 190/1640<br>pg 137 |
|                               | 74 | Sui Gas Gayzer 35<br>galon                | 2        | each | 20000      | 40,000    | 190/1640<br>pg 139 |
|                               | 75 | Sui gas burner                            | 2        | each | 3000       | 6,000     | 190/1640<br>pg 140 |
|                               | 76 | Sui gas room accessories                  | 1        | each | 12000      | 12,000    | 190/1640<br>pg 140 |
|                               | 77 | Cooking range burners                     | 1        | each | 35000      | 35,000    | 190/1640<br>pg 141 |
|                               | 80 | P/L Tuff paving 60mm<br>thick             | 2512     | sft  | 80         | 200,960   | 190/1640<br>pg 143 |
| Graveyard CS Shaheed          | 4  | P/F Pre cast grider<br>9"X4"              | 2624     | Rft  | 76         | 199,424   |                    |
| Do                            | 5  | Do  | 2656     | Do   | 79         | 209,824   |                    |
| Graveyard Peer A Hakim        | 3  | Do  | 1512     | Do   | 82.72      | 125,073   | 8085/895<br>pg 117 |
| Do                            | 5  | Do  | 1429     | Do   | 79.20      | 113,177   | Do                 |
| Graveyard Eid Gah K<br>Adu    | 4  | Do  | 4096     | Do   | 78.96      | 323,420   | 238/3440<br>pg44   |
| Do                            | 5  | Do  | 4112     | Do   | 75.60      | 310,867   | Do                 |
|                               |    | Total                                     |          |      |            | 4,892,015 |                    |

#### Annex-E

[Para1.2.2.30]

## Loss to Govt. due to Purchase of Furniture on Higher Rates

|               |          | (Amount in R                                 |       |      |         |      |         |
|---------------|----------|--|-------|------|---------|------|---------|
| School        | Date     | Item   | Quan- | Rate | Rate of | Diff | Loss    |
| E/C Cl1-:     | 1 12 12  | 2  | tity  | paid | Shan    |      |         |
| E/S Chowki    | 1.12.13  | 3 seater Bench H23" W48" Depth14"            | 54    | 5250 | 3419    | 1831 | 98,874  |
| Gabool        | 1        | Frame pipe 20x20mm 18 gauge                  | 5     | 1870 | 1200    | 670  | 2.250   |
| do            | do       | S Chairs 25x25mm                             |       |      |         |      | 3,350   |
| do            | do       | Exe Chair 25x25mm                            | 1     | 4500 | 2500    | 2000 | 2,000   |
| do            | do       | Diice 550x410x1200mm H                       | 1     | 2670 | 2100    | 570  | 570     |
| P/S Baz       | 7.11.13  | 3 seater Bench H23" W48" Depth14"            | 16    | 7738 | 3419    | 4319 | 69,104  |
| wala          |          | Frame pipe 20x20mm 18 gauge                  |       |      |         |      |         |
| do            | do       | S Chairs 25x25mm                             | 0     | 1870 | 1200    | 670  | 0       |
| do            | do       | Exe Chair 25x25mm                            | 2     | 3398 | 2500    | 898  | 1,796   |
| do            | do       | Diice 550x410x1200mm H                       | 1     | 4410 | 2100    | 2310 | 2,310   |
| E/S A Pur     | do       | 3 seater Bench H23" W48" Depth14"            | 16    | 5210 | 3419    | 1791 | 28,656  |
|               |          | Frame pipe 20x20mm 18 gauge                  | 10    |      |         | 1//1 | 20,030  |
| E/S A Pur     | do       | Diice 550x410x1200mm H                       | 1     | 2100 | 2100    | 0    | 0       |
| E/S Azmat     | 4.12.13  | 3 seater Bench H23" W48" Depth14"            | 69    | 5250 | 3419    | 1831 | 126,339 |
| Pur           |          | Frame pipe 20x20mm 18 gauge                  | 09    | 3230 | 3419    | 1031 | 120,339 |
| do            | do       | Diice 550x410x1200mm H                       | 9     | 2670 | 2100    | 570  | 5,130   |
| do            | do       | Exe Chair 25x25mm                            | 1     | 4500 | 2500    | 2000 | 2,000   |
| P/S Bait      | 24.12.13 | 3 seater Bench H23" W48" Depth14"            | 27    | 5000 | 2410    | 1501 | 59.407  |
| Moziz         |          | Frame pipe 20x20mm 18 gauge                  | 37    | 5000 | 3419    | 1581 | 58,497  |
| P/S Sialan    | 12.11.13 | do   | 20    | 7738 | 3419    | 4319 | 86,380  |
| P/S Bait      | 19.11.13 | do   | 22    | 7720 | 2410    | 1210 | 00.227  |
| Mulan Wali    |          |  | 23    | 7738 | 3419    | 4319 | 99,337  |
| P/S Bait      | 20.9.13  | do   | 22    | 7720 | 2410    | 1010 | 120.200 |
| Mulan Wali    |          |  | 32    | 7738 | 3419    | 4319 | 138,208 |
| E/S Tibi      | 18.11.13 | do   | 1.5   | 7720 | 2410    | 1010 | 64.705  |
| Arrain        |          |  | 15    | 7738 | 3419    | 4319 | 64,785  |
| do            | do       | Exe Chair 25x25mm                            | 6     | 3398 | 2500    | 898  | 5,388   |
| do            | do       | Diice 550x410x1200mm H                       | 1     | 4410 | 2100    | 2310 | 2,310   |
| P/S Merani    | 7.11.13  | 3 seater Bench H23" W48" Depth14"            |       |      |         |      |         |
| 175 171014111 | ,,,,,,,, | Frame pipe 20x20mm 18 gauge                  | 22    | 7738 | 3419    | 4319 | 95,018  |
| do            | do       | Exe Chair 25x25mm                            | 5     | 3398 | 2500    | 898  | 4,490   |
| P/S Mohib     | 30.6.14  | 3 seater Bench H23" W48" Depth14"            |       |      |         |      |         |
| Faqir         | 30.0.11  | Frame pipe 20x20mm 18 gauge                  | 18    | 7738 | 3419    | 4319 | 77,742  |
| do            | do       | Exe Chair 25x25mm                            | 2     | 3398 | 2500    | 898  | 1,796   |
| P/S Tiba      | 6.11.13  | 3 seater Bench H23" W48" Depth14"            |       |      |         |      |         |
| 175 1104      | 0.11.13  | Frame pipe 20x20mm 18 gauge                  | 20    | 7798 | 3419    | 4379 | 87,580  |
| do            | do       | Exe Chair 25x25mm                            | 5     | 3398 | 2500    | 898  | 4,490   |
| do            | do       | Ex table 1200x600x760mm H                    | 2     | 7986 | 3500    | 4486 | 8,972   |
| E/S Phulan    | 18.11.13 | Exe Chair 25x25mm                            | 8     | 3398 | 2500    | 898  | 7,184   |
| do            | do       | Exe Chair 23x23mm  Ex table 1200x600x760mm H | 2     | 7986 | 3500    | 4486 | 8,972   |
| P/S           | 21.10.13 | 3 seater Bench H23" W48" Depth14"            |       | 1700 | 3300    | 7700 |         |
| Oundrala      | 21.10.13 | Frame pipe 20x20mm 18 gauge                  | 28    | 7738 | 3419    | 4319 | 120,932 |
| do            | do       | Ex table 1200x600x760mm H                    | 1     | 7986 | 3500    | 4486 | 4,486   |
| uo            | uo       | La table 1200x000x/001nm H                   | 1     | 1900 | 3300    | 4400 | 4,480   |

| School             | Date     | Item   | Quan-<br>tity | Rate<br>paid | Rate of<br>Shan | Diff  | Loss      |
|--------------------|----------|--|---------------|--------------|-----------------|-------|-----------|
| do                 | do       | Exe Chair 25x25mm  | 4             | 3398         | 2500            | 898   | 3,592     |
| P/S azim<br>Shah   | 6.11.13  | 3 seater Bench H23" W48" Depth14"<br>Frame pipe 20x20mm 18 gauge | 15            | 7738         | 3419            | 4319  | 64,785    |
| do                 | do       | Exe Chair 25x25mm  | 3             | 3398         | 2500            | 898   | 2,694     |
| do                 | do       | Ex table 1200x600x760mm H  | 1             | 7986         | 3500            | 4486  | 4,486     |
| P/S Kahiri         | 6.11.13  | Exe Chair 25x25mm  | 5             | 3398         | 2500            | 898   | 4,490     |
| do                 | do       | Ex table 1200x600x760mm H  | 3             | 7986         | 3500            | 4486  | 13,458    |
| E/S<br>Panjnand    | 15.12.13 | 3 seater Bench H23" W48" Depth14"<br>Frame pipe 20x20mm 18 gauge | 40            | 5000         | 3419            | 1581  | 63,240    |
| E/S Sial           | 12.10.13 | do   | 52            | 4357.5       | 3419            | 938.5 | 48,802    |
| P/S Walvet         | 18.11.13 | do   | 20            | 7738         | 3419            | 4319  | 86,380    |
| do                 | do       | Ex table 1200x600x760mm H  | 1             | 7986         | 3500            | 4486  | 4,486     |
| do                 | do       | Exe Chair 25x25mm  | 1             | 3398         | 2500            | 898   | 898       |
| do                 | do       | Diice 550x410x1200mm H   | 1             | 4410         | 2100            | 2310  | 2,310     |
| P/S Murad<br>Pur   | 30.6.14  | 3 seater Bench H23" W48" Depth14"<br>Frame pipe 20x20mm 18 gauge | 6             | 9053         | 3419            | 5634  | 33,804    |
| E/S Gagrey<br>Wali | 11.11.13 | do   | 17            | 5250         | 3419            | 1831  | 31,127    |
| do                 | do       | Diice 550x410x1200mm H   | 5             | 2670         | 2100            | 570   | 2,850     |
|                    |          |  |               |              |                 | Total | 1,584,098 |

#### Annex-F

[Para1.2.2.32]

### Non Recovery of Excess Transfer of Government Money to Water User Association

|          |                      |               |                 |                              |                                   |                             |                           | nount in R                 | Rupees)             |                   |
|----------|----------------------|---------------|-----------------|------------------------------|-----------------------------------|-----------------------------|---------------------------|----------------------------|---------------------|-------------------|
|          |                      |               |                 | Balance to be                |                                   |                             |                           |                            |                     |                   |
|          | fro                  | m W/Cs Imp    | rovement un     | der NPIW &                   |                                   | 2004-05 to                  | 2012-13 Da                |                            | 14                  |                   |
| W/Cs No  | Mouza                | Tehsil        | Year of<br>Imp: | Amount released to WUA       | Amount<br>Certified<br>by<br>PWMC | Total<br>unspent<br>Balance | Income<br>Tax<br>deducted | Net Amount to be recovered | Amount<br>Recovered | Balance<br>Amount |
| 2        | 3                    | 4             | 6               | 5                            | 6                                 | 7                           | 8                         | 9(7-8)                     | 10                  | 11(9-10)          |
| 44200/L  | Patti Khar           | Kot Addu      | 2006-07         | 757998                       | 689830                            | 68168                       | 2386                      | 65782                      | 41,336              | 24,446            |
| 4775/R   | Downa                | Kot Addu      | 2006-07         | 189868                       | 152750                            | 37118                       | 1299                      | 35819                      | 0                   | 35,819            |
| 29400/R  | Hinjrai<br>mus.Sh    | Kot Addu      | 2006-07         | 461076                       | 384895                            | 76181                       | 2666                      | 73515                      | 34,000              | 39,515            |
| 11828/R  | P.D.Chokha           | Kot Addu      | 2006-07         | 646040                       | 623745                            | 22295                       | 780                       | 21515                      | 0                   | 21,515            |
| 23700/L  | Fatu Mal             | Kot Addu      | 2006-07         | 434403                       | 354733                            | 79670                       | 2788                      | 76882                      | 50,000              | 26,882            |
| 50803/R  | Patti Daya<br>Chokha | Kot Addu      | 2007-08         | 409362                       | 388845                            | 20517                       | 718                       | 19799                      | 0                   | 19,799            |
| 52065/R  | Lal Meer             | Kot Addu      | 2007-08         | 602490                       | 539370                            | 63120                       | 2209                      | 60911                      | 0                   | 60,911            |
| 12610/R  | Bait Qaim<br>Wala    | Kot Addu      | 2007-08         | 322735                       | 297078                            | 25657                       | 897                       | 24760                      | 0                   | 24,760            |
| 49378/L  | Gujrat               | Kot Addu      | 2012-13         | 746000                       | 610884                            | 135116                      | 0                         | 135116                     | 115,000             | 20,116            |
|          |                      |               | Total:-         | 4569972                      | 4042130                           | 527842                      | 13743                     | 514099                     | 240,336             | 273,763           |
| Recovery | of Unspent Ba        | lance to be R | ecovered fro    |                              |                                   |                             | <u>Cs Improve</u>         | ment under                 | NPIW and P          | IPIP w.e.f        |
|          |                      |               |                 | 2004-05 to 2                 | 012-13 dt 30                      | .06.2014                    |                           | NT /                       |                     |                   |
| W/Cs No  | Mouza                | Tehsil        | Year of<br>Imp: | Amount<br>released<br>to WUA | Amount<br>Certified<br>by<br>PWMC | Total<br>unspent<br>Balance | Income<br>Tax<br>deducted | Net Amount to be recovered | Amount<br>Recovered | Balance<br>Amount |
| 2        | 3                    |               | 4               | 5                            | 6                                 | 7                           | 8                         | 9(7-8)                     | 10                  | 11(9-10)          |
| 40405/R  | Nohin Wali           | M/Garh        | 2005-06         | 2358822                      | 1606692                           | 752130                      | 26324                     | 725806                     | 455806              | 270,000           |
| 5835/L   | Essa Bhaba           | M/Garh        | 2005-06         | 503742                       | 483941                            | 109801                      | 3843                      | 105958                     | 0                   | 105,958           |
| 7238/R   | Panwar<br>Sh/Budh    | M/Garh        | 2006-07         | 730116                       | 592940                            | 137176                      | 4801                      | 132375                     | 50000               | 82,375            |
| 8517/R   | Dawana               | M/Garh        | 2006-07         | 486870                       | 422765                            | 64105                       | 2244                      | 61861                      | 39300               | 22,561            |
| 13924/R  | Fateh<br>Surani      | M/Garh        | 2006-07         | 317565                       | 256825                            | 60840                       | 2129                      | 58711                      | 0                   | 58,711            |
| 13525/L  | Fateh<br>Surani      | M/Garh        | 2006-07         | 264144                       | 232633                            | 31511                       | 1103                      | 30408                      | 8500                | 21,908            |
| 21900/R  | Panjin<br>Wlala      | M/Garh        | 2007-08         | 496322                       | 396650                            | 99672                       | 3489                      | 96183                      | 12257               | 83,926            |
| 14740/L  | G.H. Surani          | M/Garh        | 2007-08         | 626664                       | 517665                            | 108999                      | 3815                      | 105184                     | 102290              | 2,894             |
| 10000/TL | Rao Baila<br>Sharqi  | M/Garh        | 2007-08         | 434702                       | 404026                            | 30676                       | 1074                      | 29602                      | 0                   | 29,602            |
| 12960/R  | Bakhar<br>Noon       | M/Garh        | 2007-08         | 290774                       | 231210                            | 59564                       | 2085                      | 57479                      | 0                   | 57,479            |
| 8860/L   | Downa                | M/Garh        | 2007-08         | 413315                       | 382895                            | 30420                       | 1065                      | 29355                      | 3325                | 26,030            |
|          |                      |               | Total:-         | 6923036                      | 5528242                           | 1484894                     | 51972                     | 1432922                    | 671478              | 761,444           |
| Recover  | y of Unspent B       | alance to be  | Recovered f     |                              |                                   |                             | s Improven                | <u>ient under N</u>        | PIW w.e.f 20        | <u>04-05 to</u>   |
|          |                      |               |                 | 2012-13                      | dated 30.06.                      | <u> 2014 </u>               |                           |                            |                     |                   |

| W/Cs No | Mouza          | Tehsil       | Year of<br>Imp: | Amount<br>released<br>to WUA | Amount<br>Certified<br>by<br>PWMC | Total<br>unspent<br>Balance | Income<br>Tax<br>deducted | Net<br>Amount<br>to be<br>recovered | Amount<br>Recovered | Balance<br>Amount |
|---------|----------------|--------------|-----------------|------------------------------|-----------------------------------|-----------------------------|---------------------------|-------------------------------------|---------------------|-------------------|
| 2       | 3              |              | 4               | 5                            | 6                                 | 7                           | 8                         | 9(7-8)                              | 10                  | 11(9-10)          |
| 92200/R | Shehbaz<br>Pur | Jatoi        | 2011-12         | 496352                       | 431493                            | 64859                       | 0                         | 64859                               | 62589               | 2270              |
|         |                |              |                 | 496352                       | 431493                            | 64859                       | 0                         | 64859                               | 62589               | 2270              |
| Recover | y of Unspent B | alance to be | Recovered fr    | om WUAs in                   | Tehsil Alipu                      | ur from W/                  | Cs Improve                | ment under l                        | NPIW w.e.f 2        | 004-05 to         |
|         |                |              |                 | <u>2012-13</u>               | dated 30.06.                      | 2014                        |                           |                                     |                     |                   |
| W/Cs No | Mouza          | Tehsil       | Year of<br>Imp: | Amount<br>released<br>to WUA | Amount<br>Certified<br>by<br>PWMC | Total<br>unspent<br>Balance | Income<br>Tax<br>deducted | Net Amount to be recovered          | Amount<br>Recovered | Balance<br>Amount |
| 2       | 3              |              | 4               | 5                            | 6                                 | 7                           | 8                         | 9(7-8)                              | 10                  | 11(9-10)          |
| 13563/L | Nabbi Pur      | Ali Pur      | 2012-13         | 327660                       | 286530                            | 41130                       | 0                         | 41130                               | 41130               | 0                 |
|         |                |              |                 | 327660                       | 286530                            | 41130                       | 0                         | 41130                               | 41130               | 0                 |
|         |                |              | G.Total:-       | 12317020                     | 10288395                          | 2118725                     | 65715                     | 2053010                             | 1015533             | 1,037,477         |
| 4622/R  | Mithan<br>Wali | Ali Pur      | 2013-14         |                              |                                   | 52476                       |                           |                                     |                     | 52,476            |
| 17400/R | Hamzay<br>Wali | Ali Pur      | 2013-14         |                              |                                   | 50615                       |                           |                                     |                     | 50,615            |
| 6640/L  | Bunday<br>Shah | Ali Pur      | 2013-14         |                              |                                   | 36073                       |                           |                                     |                     | 36,073            |
| 11266/L | Chun Wala      | M.Garh       | 2013-14         |                              |                                   | 3828                        |                           |                                     |                     | 3,828             |
|         | •              | •            | •               | Sub To                       | otal                              | •                           | •                         |                                     | •                   | 142,992           |
|         |                |              |                 | Grand 7                      | Fotal                             |                             |                           |                                     |                     | 1,180,469         |